



**Children, Young People and Families  
Policy and Performance Board**

**Monday, 23 May 2011 at 6.30 p.m.  
Civic Suite, Town Hall, Runcorn**

A handwritten signature in black ink that reads 'David Walsh'.

**Chief Executive**

**BOARD MEMBERSHIP**

<b>Councillor Mark Dennett (Chairman)</b>	<b>Labour</b>
<b>Councillor Margaret Horabin (Vice- Chairman)</b>	<b>Labour</b>
<b>Councillor M Bradshaw</b>	<b>Conservative</b>
<b>Councillor Arthur Cole</b>	<b>Labour</b>
<b>Councillor Frank Fraser</b>	<b>Labour</b>
<b>Councillor Mike Fry</b>	<b>Labour</b>
<b>Councillor Miriam Hodge</b>	<b>Liberal Democrat</b>
<b>Councillor Peter Lloyd Jones</b>	<b>Labour</b>
<b>Councillor Kath Loftus</b>	<b>Labour</b>
<b>Councillor Joan Lowe</b>	<b>Labour</b>
<b>Councillor Norman Plumpton Walsh</b>	<b>Labour</b>
<b>Miss Elizabeth Lawler</b>	<b>Co-optee</b>

*Please contact Michelle Simpson on 0151 471 7394 or e-mail  
[michelle.simpson@halton.gov.uk](mailto:michelle.simpson@halton.gov.uk) for further information.*

*The next meeting of the Board is on Monday, 5 September 2011*



**ITEMS TO BE DEALT WITH  
IN THE PRESENCE OF THE PRESS AND PUBLIC**

**Part I**

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<b>1. MINUTES</b>	
<b>2. DECLARATION OF INTEREST (INCLUDING PARTY WHIP DECLARATIONS)</b>	
Members are reminded of their responsibility to declare any personal or personal and prejudicial interest which they have in any item of business on the agenda, no later than when that item is reached and, with personal and prejudicial interests (subject to certain exceptions in the Code of Conduct for Members), to leave the meeting prior to discussion and voting on the item.	
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(A) <b>CHAIR'S ANNUAL REPORT</b>	<b>37 - 42</b>
(B) <b>SCRUTINY TOPIC FEEDBACK - YOUNG CARERS</b> A verbal update will be provided at the meeting.	
(C) <b>SCRUTINY TOPICS 2011-12</b> The Board will discuss Scrutiny Topics for 2011-12.	
(D) <b>STRATEGIC DIRECTORS UPDATE</b> A verbal update will be provided at the meeting.	
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*In accordance with the Health and Safety at Work Act the Council is required to notify those attending meetings of the fire evacuation*

***procedures. A copy has previously been circulated to Members and instructions are located in all rooms within the Civic block.***

**REPORT TO:** Children, Young People and Families Policy & Performance Board

**DATE:** 23 May 2011

**REPORTING OFFICER:** Strategic Director, Policy and Resources

**SUBJECT:** Public Question Time

**WARD(s):** Borough-wide

### **1.0 PURPOSE OF REPORT**

- 1.1 To consider any questions submitted by the Public in accordance with Standing Order 34(9).
- 1.2 Details of any questions received will be circulated at the meeting.

### **2.0 RECOMMENDED: That any questions received be dealt with.**

### **3.0 SUPPORTING INFORMATION**

3.1 Standing Order 34(9) states that Public Questions shall be dealt with as follows:-

- (i) A total of 30 minutes will be allocated for dealing with questions from members of the public who are residents of the Borough, to ask questions at meetings of the Policy and Performance Boards.
- (ii) Members of the public can ask questions on any matter relating to the agenda.
- (iii) Members of the public can ask questions. Written notice of questions must be given by 4.00 pm on the working day prior to the date of the meeting to the Committee Services Manager. At any one meeting no person/organisation may submit more than one question.
- (iv) One supplementary question (relating to the original question) may be asked by the questioner, which may or may not be answered at the meeting.
- (v) The Chair or proper officer may reject a question if it:-
  - Is not about a matter for which the local authority has a responsibility or which affects the Borough;
  - Is defamatory, frivolous, offensive, abusive or racist;
  - Is substantially the same as a question which has been put at a meeting of the Council in the past six months; or

- Requires the disclosure of confidential or exempt information.
- (vi) In the interests of natural justice, public questions cannot relate to a planning or licensing application or to any matter which is not dealt with in the public part of a meeting.
- (vii) The Chairperson will ask for people to indicate that they wish to ask a question.
- (viii) **PLEASE NOTE** that the maximum amount of time each questioner will be allowed is 3 minutes.
- (ix) If you do not receive a response at the meeting, a Council Officer will ask for your name and address and make sure that you receive a written response.

Please bear in mind that public question time lasts for a maximum of 30 minutes. To help in making the most of this opportunity to speak:-

- Please keep your questions as concise as possible.
- Please do not repeat or make statements on earlier questions as this reduces the time available for other issues to be raised.
- Please note public question time is not intended for debate – issues raised will be responded to either at the meeting or in writing at a later date.

#### **4.0 POLICY IMPLICATIONS**

None.

#### **5.0 OTHER IMPLICATIONS**

None.

#### **6.0 IMPLICATIONS FOR THE COUNCIL'S PRIORITIES**

6.1 **Children and Young People in Halton** - none.

6.2 **Employment, Learning and Skills in Halton** - none.

6.3 **A Healthy Halton** – none.

6.4 **A Safer Halton** – none.

6.5 **Halton's Urban Renewal** – none.

**7.0 EQUALITY AND DIVERSITY ISSUES**

7.1 None.

**8.0 LIST OF BACKGROUND PAPERS UNDER SECTION 100D OF THE LOCAL GOVERNMENT ACT 1972**

8.1 There are no background papers under the meaning of the Act.

**REPORT TO:** Children, Young People and Families Policy and Performance Board

**DATE:** 23 May 2011

**REPORTING OFFICER:** Chief Executive

**SUBJECT:** Executive Board Minutes

**WARD(s):** Boroughwide

## **1.0 PURPOSE OF REPORT**

- 1.1 The Minutes relating to the Children and Young People Portfolio which have been considered by the Executive Board and Executive Board Sub are attached at Appendix 1 for information.
- 1.2 The Minutes are submitted to inform the Policy and Performance Board of decisions taken in their area.

## **2.0 RECOMMENDATION: That the Minutes be noted.**

## **3.0 POLICY IMPLICATIONS**

- 3.1 None.

## **4.0 OTHER IMPLICATIONS**

- 4.1 None.

## **5.0 IMPLICATIONS FOR THE COUNCIL'S PRIORITIES**

### **5.1 Children and Young People in Halton**

None

### **5.2 Employment, Learning and Skills in Halton**

None

### **5.3 A Healthy Halton**

None

### **5.4 A Safer Halton**

None

### **5.5 Halton's Urban Renewal**



None

**6.0 RISK ANALYSIS**

6.1 None.

**7.0 EQUALITY AND DIVERSITY ISSUES**

7.1 None.

**8.0 LIST OF BACKGROUND PAPERS UNDER SECTION 100D OF THE  
LOCAL GOVERNMENT ACT 1972**

8.1 There are no background papers under the meaning of the Act.

## **APPENDIX 1**

### **Extract of Executive Board and Executive Board Sub Committee Minutes Relevant to the Children, Young People and Family's Policy and Performance Board**

#### **EXECUTIVE BOARD MEETING HELD ON 10 FEBRUARY 2011**

#### **EXB92 APPROVAL OF THE BUILDING SCHOOLS FOR THE FUTURE BUSINESS CASE – KEY DECISION**

The Board received a report of the Strategic Director, Children and Young People on the approval of the Building Schools for the Future (BSF) Final Business Case (FBC).

The Board were reminded that Halton had previously submitted successful BSF business cases, as outlined in the report. Along with the formal approval of the Outline Business Case on 22 October 2009, came the permission to commence the procurement of a Local Education Partnership (LEP). The report outlined the details of the process for Members' consideration.

#### **Reason(s) For Decision**

The report sought to gain the approval of the Board to submit the final business case to the Department for Education (DfE) for the Halton BSF Programme. It also sought approval to delegate the responsibility to make changes to the FBC to the Chief Executive.

The report also sought to gain approval for the establishment of the LEP in line with the guidance contained in the report and to authorise the Operational Director for Legal and Democratic Services to enter into the legal bidding documents as listed in the report, on behalf of the Council.

By approving the FBC, establishment of the LEP and the authorisation of the legal documents, the programme team would be able to work with the LEP up to financial close in April 2011 and then to commence work on The Grange School and Wade Deacon High School shortly afterwards.

#### **Alternative Options Considered And Rejected**

The alternative of not proceeding with submitting the FBC or bringing any changes to the document had been considered and rejected as it was strongly believed that a delay to submission would lead to a loss or significant reduction in the capital funds being made available to Halton for these projects.

The alternative of bringing all legal documents to the Executive Board had also been considered and rejected as this would also lead to delays and a risk to the funding of the projects.

### Implementation Date

The FBC would be submitted to the DfE for approval on 10th February 2011.

The Board wished to place on record their thanks and appreciation for the work carried out by officers in compiling the business case.

RESOLVED: That

- 1) the Final Business Case be approved;
- 2) responsibility to make any changes to the BSF Final Business Case be delegated to the Chief Executive in consultation with the Leader of the Council, Lead Member for Children and Young People, Operational Director Finance and the Operational Director Legal and Democratic Services;
- 3) the Strategic Director for Children and Young People be authorised to submit the Final Outline Business Case and all supporting documentation to the Department for Education in the form agreed by the Chief Executive, in consultation with the Leader of the Council, Lead Member for Children and Young People, Operational Director Finance and the Operational Director Legal and Democratic Services;
- 4) the supporting information provided in Appendix B regarding the establishment of the Local Education Partnership (LEP) be noted and authorised and the extent that the LEP could be used as a procurement vehicle into the future be noted;
- 5) the Operational Director, Legal and Democratic Services be authorised to enter into the legal bidding documents on behalf of the Council listed in Clause 6.2;
- 6) a full report on the outcome of the Department for Education assessment of the Final Business Case, Financial Close arrangements and the Local Education Partnership establishment be presented to the Executive Board in June / July 2011; and
- 7) the Chief Executive, in consultation with the Leader of the Council and the Lead Member for Children and Young People, be authorised to appoint 2 member representatives to the Local

**EXB93 OFSTED AND CARE QUALITY COMMISSION INSPECTION OF CHILD PROTECTION AND CHILDREN IN LOOKED AFTER SERVICES APPROVAL OF THE BUILDING SCHOOLS FOR THE FUTURE BUSINESS CASE – KEY DECISION**

The Board received a report of the Strategic Director, Children and Young People on the Ofsted and Care Quality Commission Announced Inspection of Safeguarding and Looked After Children Services.

The Board were advised that an inspection of Safeguarding (Child Protection) Services, and those for Children in Care, was undertaken by Ofsted every three years. This was a major inspection process covering the Council and statutory partners principally involving NHS Services, the Police but also involved other members of Halton's Children's Trust. The Inspection focused on evaluating outcomes for children and young people, and in particular the impact of practice and services on improving outcomes for some of the most disadvantaged children in the Borough.

The Board were reminded that the Inspection was different to other inspections of the Council in that it incorporated all agencies that contributed to Safeguarding and Children in Care. The role of Halton's Children's Trust and Halton's Safeguarding Children's Board was pivotal.

It was noted that the Inspection would take place over a 10 day period between 7 February 2011 and 18 February 2011, and would be conducted through individual interviews, case auditing, focus groups and direct feedback from children and young people.

RESOLVED: That

- 1) the Ofsted inspection of Safeguarding and Looked After Services for Children and Young People taking place between the 7<sup>th</sup> February 2011 and 18<sup>th</sup> February 2011 be noted; and
- 2) a copy of the findings of the Ofsted/Care Quality Commission inspection be presented to the Board after the 25<sup>th</sup> March 2011.

**EXECUTIVE BOARD MEETING HELD ON 3 MARCH 2011**

**EXB101 STRATEGIC COMMISSIONING STATEMENT FOR 14-19  
EDUCATION AND TRAINING**

The Board received a report of the Strategic Director, Children and Young People on the Strategic Commissioning Statement for 14-19 Education and Training.

The Board was advised that the Strategic Commissioning Statement (the Statement) would enable Halton Borough Council to carry out its statutory duty, under Sections 15Z and 18A of the Education Act 1996, to secure sufficient suitable education and training opportunities to meet the reasonable needs of all young people in the Borough. The Statement provided a strategic overview of provision and needs in the area.

The Young People's Learning Agency (YPLA) published statutory guidance on 20 December 2010 on Funding Arrangements for 16-19 Education and Training. The key elements of the guidance were outlined in the report, together with details of the clear roles and responsibilities for Local Authorities. The Board was advised that the role of YPLA up to March 2012 was the funding of 16-19 education and training, funding and support for academies and financial support for young learners. There was an additional responsibility for the YPLA to contribute to the establishment of the Education Funding Agency which would operate from 1 April 2012.

The Board was reminded that the Borough Council produced a Strategic Commissioning Statement which was ratified by the 14-19 Strategic Partnership in September 2010, and the following five points were agreed:-

1. Participation in Education and Training;
2. Learning Routes;
3. NEET;
4. Close the Gap - Vulnerable and Disadvantaged (*for example Children in Care/Care Leavers, Learners with learning difficulties and /or disabilities, young offenders, young parents, young carers and those young people on free school meals*); and
5. Quality of Provision.

Following consultation, it was agreed to include activities across the 14-16 phase and demonstrate stronger links with Employment Learning and Skills to ensure that a more coherent and joined up approach between education and employment was reflected in the Statement. These had now been included in the Strategic Commissioning Statement.

RESOLVED: That

- 1) the Strategic Commissioning Statement for 2011/12 be endorsed;  
and
- 2) progress to date towards meeting the five priorities in the Commissioning Statement and Halton Borough Council's statutory duty, under Section 15ZA and 18A of the Education Act 1996 (as inserted by the ASCL Act 2009), to secure sufficient suitable education and training opportunities to meet the reasonable needs of young people in Halton be noted.

### **EXECUTIVE BOARD SUB COMMITTEE MEETING HELD ON 3 MARCH 2011**

#### **ESB 80 PROCUREMENT OF THE LICENCE FOR THE SCHOOL INFORMATION MANAGEMENT SYSTEMS (SIMS)- KEY DECISION**

The Board considered a report by the Strategic Director Children and Young People which sought a suspension of relevant standing orders in order to enter into a contract with a value less than £100,000 without conducting a tender exercise or seeking three written quotations.

A waiver to Standing Orders would allow the purchase of the software licence for the financial year 2011/12 and to allow time to conduct a full procurement exercise and if necessary transfer schools to a new Information Management System before April 2012.

#### Reason(s) for decision

A waiver to Standing Orders was requested to allow the renewal of the software licence for the financial year 2011/12 and to allow time to conduct a full procurement exercise and if necessary transfer the schools to a new Information Management System before April 2012

#### Alternative options considered and rejected

The possibility of purchasing the licence from another company had been investigated with the view to inviting quotes from a number of companies to compete for the business but it had become clear that only Capita are able to sell the licence to the Authority.

#### Implementation date

1<sup>st</sup> April 2011.

RESOLVED: That under Procurement SO 1.8.2 SOs 3.1 and 3.2 be waived in respect of the School Information Management System Licence (SIMs) with the intention to allow the licence to be procured from the existing supplier for financial year April 2011 to March 2012 in view of the exceptional circumstances namely that awarding the contract, on a market tested basis, would be likely to result in the contract starting after 1<sup>st</sup> April 2011 which would mean that the schools would be without an Information Management System.

### **EXECUTIVE BOARD MEETING HELD ON 17 MARCH 2011**

#### **EXB 106 CAPITAL PROGRAMME FOR 2011/12- KEY DECISION**

The Board received a report of the Strategic Director, Children and Young People on the Capital Programme 2011/12.

The Board were advised that in December 2010, the Department for Education announced the schools capital grant allocations for 2011/12, for each type of capital funding. The report detailed the works proposed for funding from the Capital Maintenance and Revenue Allocation (CERA).

The Board noted that Basic Need capital funding was allocated to relative need for new places, based on forecast data provided by local authorities, and was provided to local authorities to provide school places where needed in their area, in all categories of taxpayer-funded schools. Capital Maintenance funding was allocated to ensure school buildings were properly maintained. Capital Maintenance for Voluntary Aided Schools element was allocated to Chester Diocese, Shrewsbury Diocese and Liverpool Archdiocese to fund condition and suitability projects at Voluntary Aided Schools.

#### **Reason For Decision**

To deliver and implement the capital programmes.

#### **Alternative Options Considered And Rejected**

Not applicable.

#### **Implementation Date**

Capital Programmes to be implemented with effect from 1 April 2011.

<1>RESOLVED: That

- 1) the capital funding available for 2011/12 be noted;
- 2) the proposals to be funded from Capital Maintenance and the position in respect of Basic Need be noted;

- 3) Council be recommended to approve the Capital Programme 2011/12; and
- 4) a further report be submitted to Executive Board to detail how the Basic Need capital funding would be spent in 2011/12.

### **EXB 107 CHILDCARE SUFFICIENCY ASSESSMENT**

The Board received a report of the Strategic Director, Children and Young People on the statutory duty in the Childcare Act 2006, to carry out a Childcare Sufficiency Assessment in order to demonstrate that the local authority had secured sufficient childcare for all parents that need it.

The Board were reminded that the Childcare Act 2006 placed duties on English Local Authorities to improve outcomes for young children and reduce inequalities between them. Local Authorities were also required to secure sufficient childcare to enable parents to work and to provide information to parents about childcare and a wide range of other services that may be of benefit to them. In preparation for this duty, a detailed assessment of the supply of, and demand for, childcare in the local authority area was required. There was a particular emphasis to ensure childcare settings were in a position to support children with disabilities and also support parents in receipt of working tax credits.

Details of the timeframe for the 2011 Childcare Sufficiency Assessment were detailed in the report for Members' information.

<1>RESOLVED: That

- 1) the report be noted;
- 2) the Local Authority complete an annual review of its childcare provision in addition to the 3 yearly Childcare Sufficiency Assessment, thereby ensuring supply of places and demand for places be monitored and findings actioned appropriately;
- 3) the Local Authority, through its Children and Young People Directorate Officers, provide targeted support to childcare providers to ensure delivery of high quality provision and improved outcomes; and
- 4) the Strategic Director, Children and Young People, be authorised to action issues arising from the Childcare Sufficiency Assessment through an agreed action plan.



**EXB 108 SCHEDULE 12A OF THE LOCAL GOVERNMENT ACT 1972 AND THE LOCAL GOVERNMENT (ACCESS TO INFORMATION) ACT 1985**

The Board considered:

- (1) whether Members of the press and public should be excluded from the meeting of the Board during consideration of the following item of business in accordance with Sub-Section 4 of Section 100A of the Local Government Act 1972 because it was likely that, in view of the nature of the business to be considered, exempt information would be disclosed, being information defined in Section 100 (1) and paragraph 3 of Schedule 12A of the Local Government Act 1972; and
- (2) whether the disclosure of information was in the public interest, whether any relevant exemptions were applicable and whether, when applying the public interest test and exemptions, the public interest in maintaining the exemption outweighed that in disclosing the information.

RESOLVED: That as, in all the circumstances of the case, the public interest in maintaining the exemption outweighs the public interest in disclosing the information, members of the press and public be excluded from the meeting during consideration of the following item of business in accordance with Sub-Section 4 of Section 100A of the Local Government Act 1972 because it is likely that, in view of the nature of the business, exempt information will be disclosed, being information defined in Section 100 (1) and paragraphs 1 and 3 of Schedule 12A of the Local Government Act 1972.

**EXB 109 SHARED CHILDREN & YOUNG PEOPLE'S SERVICE WITH CHESHIRE WEST AND CHESTER COUNCIL**

The Board received a report of the Chief Executive on progress on the joint arrangements for Children and Young People's Services with Cheshire West and Chester Council (CWAC).

The Board were advised that CWAC had now formally agreed to ask Halton Borough Council to enter into a shared arrangement for Children and Young People's Services across the two Council areas. The Shared Service would see separate political accountabilities and responsibilities, separate Senior Management teams but a joint Strategic Director of Children's Services for both Council areas. The structure for the joint arrangements was attached at appendix 1 to the report for Members' consideration.

<1>RESOLVED: That

- 1) the proposal to enter into a contract with CWAC as outlined in the report be approved;
- 2) the Strategic Director Children's Services, and the Divisional Manager for Safeguarding, Quality and Review in Halton undertake the role of the Director of Children's Services and Joint Safeguarding Unit Manager in Cheshire West and Chester respectively with effect from the 21<sup>st</sup> March 2011; and
- 3) the Chief Executive, in consultation with the Leader, be authorised to conclude negotiations and approve final contract terms.

### **EXECUTIVE BOARD MEETING HELD ON 17 MARCH 2011**

#### **EXB 121 SCHOOL ADMISSION ARRANGEMENTS 2012 - KEY DECISION**

The Board received a report of the Strategic Director, Children and Young People on the School Admission Arrangements 2012.

The report fulfilled the requirement under the School Standards & Framework Act 1998, the Education Act 2002, The Education & Inspections Act 2006, and associated regulations, to determine Halton Local Authority's (LA's) School Admissions Policy for LA maintained community and voluntary controlled schools, and coordinated admission schemes for all primary and secondary schools for September 2012 following statutory consultation.

In addition to managing the admission of children to reception class in primary school and the transfer of pupils from primary to secondary school, the Government also required Local Authorities to manage the In-Year Admissions process for children moving between schools during the academic year. Details of the consultation were published in the local press, made available on the Council's website, and issued to the head teachers and governing bodies of all nursery, infant, junior, primary and secondary schools, the four Diocesan Authorities responsible for voluntary aided schools in Halton, and neighbouring authorities; it proposed no changes to the current oversubscription criteria for admission to LA maintained community and voluntary controlled primary schools, and no change to the current oversubscription criteria for admission to LA maintained community schools.

The Board was advised that the LA, as commissioner of school places, must ensure that the admission arrangements were fair, not complex, and fully

complied with all statutory requirements. The arrangements currently in operation and proposed for continuation for the 2012/13 academic year reflected those requirements.

Reason(s) For Decision

The decision was statutorily required and any revision to the proposed arrangements may adversely affect school place planning as detailed in paragraph 7.1 of the report.

Alternative Options Considered And Rejected

Other options considered and rejected include the allocation of places through random allocation (lottery) as this method could be seen as arbitrary and random.

Implementation Date

The Policy would apply for the September 2012 academic intake and would apply for 3 years unless further central or local government changes were required.

<1>RESOLVED: That

- 1) the School Admissions Policy, Admission Arrangements and co-ordinated schemes for admission to primary and secondary schools for the 2012/13 academic year proposed by the Local Authority be approved; and
- 2) the continuation of the current In-Year Co-ordinated Admissions Scheme as statutorily required be approved.

**EXB 122 THE OUTCOME OF OFSTED'S AND CARE QUALITY COMMISSION'S ANNOUNCED INSPECTION OF SAFEGUARDING AND LOOKED AFTER CHILDREN SERVICES UNDERTAKEN BETWEEN THE 7-18TH FEBRUARY 2011**

The Board received a report of the Strategic Director, Children and Young People on the outcome of the Ofsted and Care Quality Commission Announced Inspection of Safeguarding and Looked After Children Services.

The report advised that the inspection took place between 7 and 18 February 2011 and was a rigorous inspection process which focused on the Council's services and those of its partners, and how they worked together to

protect children in the Borough. A summary of the main findings, together with areas for development were included in the report for Members' consideration.

The Board wished to place on record their thanks and congratulations to all staff involved in helping to achieve such a positive outcome.

RESOLVED: That Executive Board noted that Ofsted and the Care Quality Commission found:

- 1) the overall effectiveness of Safeguarding Services in Halton was good with outstanding capacity to secure further improved outcomes for children and families;
- 2) the overall effectiveness of services for Children in Care in Halton was good, with outstanding capacity for further improvement; and
- 3) that leadership and management; ambition and prioritisation; along with performance management and partnership working for children and young people was outstanding in Halton.

**SCHEDULE 12A OF THE LOCAL GOVERNMENT ACT 1972 AND THE LOCAL GOVERNMENT (ACCESS TO INFORMATION) ACT 1985**

The Board considered:

- (1) whether Members of the press and public should be excluded from the meeting of the Board during consideration of the following items of business in accordance with Sub-Section 4 of Section 100A of the Local Government Act 1972 because it was likely that, in view of the nature of the business to be considered, exempt information would be disclosed, being information defined in Section 100 (1) and paragraph 3 of Schedule 12A of the Local Government Act 1972; and
- (2) whether the disclosure of information was in the public interest, whether any relevant exemptions were applicable and whether, when applying the public interest test and exemptions, the public interest in maintaining the exemption outweighed that in disclosing the information.

RESOLVED: That as, in all the circumstances of the case, the public interest in maintaining the exemption outweighs the public interest in disclosing the information, members of the press and public be excluded from the meeting during consideration of the following items of business in accordance with Sub-Section 4 of Section 100A of the Local Government Act 1972 because it is likely

that, in view of the nature of the business, exempt information will be disclosed, being information defined in Section 100 (1) and paragraph 3 of Schedule 12A of the Local Government Act 1972.

### **EXB 123 CONTRACT ARRANGEMENTS FOR GREATER MERSEY CONNEXIONS- KEY DECISION**

The Board received a report of the Strategic Director, Children and Young People which provided an update on the contractual negotiations between the six Greater Merseyside Local Authorities and the Greater Merseyside Connexions Partnership.

The Board had previously received a report at its meeting on 27 January 2011, which outlined the background to the award of the Connexions Contract, the contractual arrangements, the national policy direction and implications and the process for discussions with Connexions.

The report advised the Board on the details of the current proposed offer from Connexions in relation to the core contract value and the associated conditions requested. A verbal update on a revised timetable and extension of the current contract until 30 June 2011 was given at the meeting.

<1>RESOLVED: That

- 1) the current proposal to reduce the core contract value for 2011/2012, the associated conditions along with the current position in respect of the Connexions Service including contract deadlines, be noted; and
- 2) Officers be authorised to continue to negotiate with Greater Merseyside Connexions Partnership in respect of the contract and service specification for future years, together with the other five Local Authority areas in the Liverpool City Region.

### **EXB 124 ACADEMY UPDATE**

The Board received a report of the Strategic Director, Children and Young People which provided an update on Academies.

The report advised that Halton High had converted to an Academy (Ormiston Bollingbroke) on 1 September 2010 under the previous Academy arrangements. In addition, a further two schools had formally notified the authority that they intended to convert under the new arrangements by 1 May 2011.

The Board was advised that a number of key issues would need to be addressed as a result of these proposals, which were detailed in the report for Members' consideration.

<1>RESOLVED: That

- 1) the implications to the authority of the conversion of two Halton Schools to Academies be noted;
- 2) the Council should continue to sell services to the Academies and that the costs of each service be increased by up to 20% to reflect the additional administration of such contracts and achieve "full cost" recovery be agreed; and
- 3) the decision on which services to continue to sell to each Academy and the content of each Service Level Agreement be delegated to the Director of Children's Services in conjunction with the Director of Policy and Resources.

#### **EXECUTIVE BOARD SUB MEETING HELD ON 1 APRIL 2011**

#### **ESB97 - CONTRACTED SERVICES FOR DISABLED CHILDREN AND THEIR FAMILIES - WAIVER OF PROCUREMENT STANDING ORDERS**

The Sub-Committee considered a request to waive of Standing Orders in order to extend existing voluntary sector contracts for the provision of services to disabled children, in order to ensure continuous care and support. The Aiming High for Disabled Children (AHDC) Programme was launched by DCSF and DH in 2007 to transform and prioritise services for Disabled Children and their families. Most of the additional resources to implement AHDC were dedicated to increasing the provision of Short Breaks.

Members were advised that the AHDC programme was supported with additional revenue and capital funding available in Halton for three years and this ceased in March 2011. The present Government had stated that funds to continue to deliver Short Breaks were provided within the Early Intervention Grant. However, there was less funding available than in previous years. Some of Halton's short breaks services had been provided through Core Funds and Carers Grant, which also ceased next month.

It was noted that Halton had commissioned Short Breaks services from a number of local and national organisations in addition to the direct provision available from Halton Borough Council which was delivered from Inglefield Residential Centre, Outreach, Family Based scheme and Children Centres. As

Halton was a pathfinder for AHDC the contracts with the providers had been in place for three years. These were monitored on a quarterly basis to ensure that they met their contractual requirements and delivered quality services.

The current contracted service providers had been delivering the services since 2007 and were well-established voluntary sector organisations with an extensive knowledge and understanding of Halton and the needs of its local community. The services provided had been reviewed to ensure desired outcomes continued to be achieved and the method of service delivery remained the most cost-effective option for the Council.

Although the report requested an extension for a 12 period, it was intended that the newly reconfigured services would be commissioned earlier and the Council would go to the market with a view to awarding new contracts by the end of December 2011 (with a start date of 1<sup>st</sup> April 2011). This would enable a sufficient lead in period in order to facilitate the appropriate support of children and families through the transition.

RESOLVED: That

- 1) in light of the exceptional circumstances set out in the report, for the purpose of Standing Order 1.8.2, Procurement Standing Orders 3.1 to 3.7 and 4.1 to 4.3 be waived on this occasion in order to extend existing voluntary sector contracts for the provision of services to disabled children, in order to ensure continuous care and support; and
- 2) the Strategic Director, Children and Young People be authorised, in conjunction with the portfolio holder for Children and Young People and Families to enter into contracts, listed in the report for one year from April 2011 to the end of March 2012 to enable the necessary consultation and full participation from young people and carers; including their involvement in the decision making processes for the awarding of contracts as required by the Breaks for Carers of Disabled Children Regulations (Paragraph 6(1) (c) Section 25 of the 2008 Act).

**REPORT TO:** Children, Young People and Families Policy and Performance Board

**DATE:** 23 May 2011

**REPORTING OFFICER:** Chief Executive

**SUBJECT:** Special Strategic Partnership Board minutes

**WARD(s):** Boroughwide

**1.0 PURPOSE OF REPORT**

1.1 The Minutes relating to the Children and Young People's Portfolio which have been considered by the Special Strategic Partnership Board are attached at Appendix 1 for information.

**2.0 RECOMMENDATION: That the Minutes be noted.**

**3.0 POLICY IMPLICATIONS**

3.1 None.

**4.0 OTHER IMPLICATIONS**

4.1 None.

**5.0 IMPLICATIONS FOR THE COUNCIL'S PRIORITIES**

**5.1 Children and Young People in Halton**

None.

**5.2 Employment, Learning and Skills in Halton**

None.

**5.3 A Healthy Halton**

None.

**5.4 A Safer Halton**

None.

**5.5 Halton's Urban Renewal**

None.



**6.0 RISK ANALYSIS**

6.1 None.

**7.0 EQUALITY AND DIVERSITY ISSUES**

7.1 None.

**8.0 LIST OF BACKGROUND PAPERS UNDER SECTION 100D OF THE LOCAL GOVERNMENT ACT 1972**

8.1 There are no background papers under the meaning of the Act.



### Halton Children's Trust

## Minutes of Executive Group Meeting held on Tuesday 25<sup>th</sup> January 2011 2.00pm, Municipal Building Widnes

#### Present:

Gerald Meehan	Strategic Director of Children's Services, HBC (Chair)
Diane Sproson	Area Manager, Connexions
Ann McIntyre	Operational Director, Children's Organisation and Provision
Jane Lunt	Operational Director, Child & Family Health, Halton & St Helens PCT
Julia Rosser	Public Health Specialist Registrar, Halton & St Helens PCT
Jonathan Potter	Divisional Manager, Team Around the Family Widnes, HBC
Mark Grady	Children's Trust Principal Officer, HBC
Lydia Unsworth	CYP3SP Lead Engagement Officer
Emma Taylor	Divisional Manager, Team Around the Family Runcorn, HBC
Michelle Bradshaw	Assistant Director, Child & Family Services, Halton & St Helens PCT
Gareth Jones	Warrington & Halton Youth Offending Team
Hazel Coen	Divisional Manager, Performance, HBC
Lorraine Crane	Divisional Manager, IYSS, HBC
Karen Hickey	Assistant Policy Officer, HBC (minutes)

#### Apologies

Nigel Moorhouse	Operational Director, Children & Families Services, HBC
Paula St Aubyn	Divisional Manager, Safeguarding, Quality and Review, HBC
Alison Upham	Principal Manager, Children with Disabilities, HBC

Item		Action
1.0	<b>MATTERS ARISING</b>	
1.1	Children's Trust Equality and Diversity Scheme to be circulated with minutes	<b>KH</b>
2.0	<b>DECISION MAKING</b>	
2.1	<p><b>Ofsted Inspection Framework – Actions for Children's Trust</b></p> <p>The inspection will take place from 7<sup>th</sup> to the 18<sup>th</sup> February. Invitations to the initial set up meeting have gone out to relevant managers. The Voluntary sector has been invited and LU is currently awaiting response as to representation. Executive members were asked to be prepared to be part of inspection focus groups upon the request of the inspectors</p> <p>Inspectors will be based in Runcorn Town Hall for the duration of the inspection period. MG co-ordinate transportation for inspectors to locations to be visited. GM to request deep clean of Grosvenor House building in preparation for inspection visits</p> <p>School visits will take place during first week, to account for holidays. PCT commissioners will meet beforehand to prepare for inspection. The PCT is currently undergoing internal audit which will assist in preparation for the inspection. Examples of good practice are to be shared across Trust so</p>	<p><b>ALL</b></p> <p><b>MG</b></p> <p><b>GM</b></p> <p><b>ALL</b></p>

	<p>that partners are aware of each others work, with particular emphasis on highlighting outcomes.</p> <p>MG to query progress of self evaluation audit with Kate McPoland. Half day session to be arranged between Trust Partners to conduct an evaluation exercise, to identify collective strengths and weaknesses. Proposed for next Tuesday 1<sup>st</sup> February 1.00 – 5.00pm. MG to co-ordinate this.</p>	<p><b>MG</b></p> <p><b>MG</b></p>
2.2	<p><b>Children’s Trust Information Sharing Protocol</b></p> <p>The protocol has recently been developed for the Children’s Trust, based on an existing version. Members were asked agree the Protocol as the framework within which information sharing arrangements are agreed by agencies within the Children’s Trust, and to take back to their respective organisations for agreement and adoption of information sharing principles within the strategy. The protocol was endorsed by the Executive Group.</p>	
2.3	<p><b>Future Support for Halton Parent and Carers Forum</b></p> <p>The report presented a number of options for provision of future support for the group. The favoured option proposed was to transfer funding of the current supporting officer post to the wider Children &amp; Young People’s Directorate funds, and to develop Service Level Agreement specification for service with Contracts &amp; Commissioning Team for either a 2-day per week post (focusing on the Forum) or 4-day per week post (if Aiming High element of role is to continue). This service would then be put out to tender, with the intention for it to be provided by a Voluntary &amp; Community Sector agency from 2011-12. This would be funded by HBC through the Early Intervention Grant. This option was agreed by the Executive Group, with the amendment that the contract would be for two years as oppose to three.</p>	
2.4	<p><b>Multi Agency Transition Strategy</b></p> <p>This Strategy supersedes the Halton Multi Agency Transition Strategy for Young People with Complex Needs (2007-2010), and focuses on how organisations can work together in order to assist young people through the transition process into Adult Services. A key issue will be who will take the lead role on Transition within the council structures from April onwards. The group endorsed the strategy.</p>	
2.5	<p><b>Halton Strategic Partnership Development Day</b></p> <p>The development day will take place on Monday 31<sup>st</sup> January and will focus on examining current structures and working relationships within the LSP. Nominations are required for attendance on behalf of the Children’s Trust. GM and DS to attend. They will raise issue of emphasis of children and young people within partnership</p>	<p><b>GM/DS</b></p>
2.6	<p><b>WNF Reallocation</b></p> <p>The five SSPs within Halton Strategic Partnership were previously asked to submit bids for surplus funding following the return of de-committed funds which were surplus to requirements for coverage of service decommissioning costs. Funding was in the main returned to individual SSPs who had originally returned funding. Remaining unallocated funding was divided between the 5 SSPs, which equated to 162k each.</p>	

	<p>A number of bids totalling 393k had been received by CYP projects, and therefore the Executive Group held a discussion to identify which projects would benefit the most from the funding available, with a view to sustainability of projects. Project identified to receive a percentage of available funding were as follows</p> <ul style="list-style-type: none"> <li>• Making waves 30k</li> <li>• Missing from home 34k</li> <li>• Alcohol 24k</li> <li>• Teenage Pregnancy and NEET 83k</li> </ul> <p>The Joint Commissioning Team will discuss allocations further before final confirmation to projects.</p>	
2.7	<p><b>Rollout of Workforce Development Strategy</b></p> <p>In order to implement the seven key strategic objectives within the workforce strategy there will be seven task and finish groups established. The Executive Group were asked to agree a designated lead for each of the groups. It was suggested that each of the groups could link into the new priority groups for the 2011 Children's Trust priorities. The seven groups would be allocated to each priority closest matching to their aim. This would be a more sustainable method of support from the Trust due to resource implications. LC, JG and MG to meet to map the strategic priorities to the new priority groups.</p>	<b>LC/MG/JG</b>
2.8	<p><b>Integrated Working Support Team (IWST) Statement of Purpose</b></p> <p>This report was presented to refresh Partners awareness of Halton's recently formed Integrated Working Support Teams and also brief the Children's Trust on the IWST Statement of Purpose. It was requested that the Statement of Purpose was accepted and endorsed by the Trust and that the principles and systems noted in the Statement are agreed. The Statement was endorsed by the Executive Group, and is to be widely circulated across Children's Services.</p>	
3.0	<p><b>PRIORITIES</b></p>	
3.1	<p><b>Children's Trust Priorities Update</b></p> <p>The Executive Group were updated on developments following the Children's Trust Away Day in December 2010. Three new priority groups have been agreed in principle, which will replace the existing Service Delivery Partnerships from April onwards. The new title for the Children's Trust will be "Halton Children's Trust, the partnership for Children". The current strapline of "working together to make the difference" will be retained as this still reflects the new priorities, and will also avoid the need for additional spend on re-branding across the Trust.</p>	
4.0	<p><b>INFORMATION ITEMS</b></p>	
4.1	<p><b>Children &amp; Young People's plan Update</b></p> <p>A working group has now been established to consult on drafting of the Plan. Development however has been put on hold for the period of the Children's Services Inspection. An outline structure has been agreed for the Plan and information is now feeding into this.</p>	
4.2	<p><b>Children's Trust Commissioning Framework</b></p> <p>The revised framework highlights priority areas for commissioning within</p>	

	<p>children's services across the Children's Trust. Action plans have been produced for each of the commissioning priority areas, which are</p> <ul style="list-style-type: none"> <li>• Pupil Referral Provision/Behaviour</li> <li>• Breastfeeding</li> <li>• Alcohol</li> <li>• Supporting development of Team Around the Family</li> <li>• Children in Care</li> </ul> <p>These will be brought back to the children's trust in order to measure progress. JL will be meeting with GPs in the next few months to look at how current commissioning within the PCT will progress.</p>	
4.3	<p><b>Auditing of practice within Children's Social Care</b> This report was circulated to inform the Children's Trust of the findings and subsequent actions arising from the Auditing of Practice in Children's Services in November 2010, and to inform the Children's Trust of the progress of actions arising from previous Auditing of Practice events. The report was noted by the Executive Group.</p>	
4.4	<p><b>Halton Communication Champion Report</b> The report was circulated to the group for information. The Children's Trust were asked to support the campaign to promote speech, language and communication needs (SCLN) in the National Year 2011. There is currently a group within the Joint Commissioning Unit who are focussing on communication.</p>	
4.5	<p><b>HSCB Board and Executive Minutes</b> The minutes were noted by the Executive Group. Main points highlighted were as follows:</p> <ul style="list-style-type: none"> <li>• Current issues with CAVAs as all are referred to Children's Social Care. HSCB have agreed to commission a piece of research on this.</li> <li>• Current issues with performance targets not being met. The HSCB report card is currently being reviewed. JL to query with Charlie Whelan what action is being taken regarding red crosses</li> <li>• There have been some queries around how the Children's Trust involves and engages children and young people. This will be discussed as an agenda item at the next Trust Executive Group meeting.</li> </ul>	<p style="text-align: center;">JL</p> <p style="text-align: center;">KH</p>
4.6	<p><b>Sentencing Green Paper</b> This consultation document looks at punishment and rehabilitation of offenders, and how this impacts on children and families. Payment by results is an area for concern within the new proposals, and also the cost of custody could be moving over to the local authority which will have significant impact of about 600k per annum on local authority finances. To be tabled at the next Executive Group meeting for further discussion.</p>	<p style="text-align: center;">KH</p>
5.0	<p><b>Date and Time of Next Meeting:</b> Tuesday 22<sup>nd</sup> February 2011, 2.00pm Conference Room 2, Municipal Building Widnes</p>	

## Outstanding Actions to date:

Item	Action Required	Who by	When by
2.1	<p><b>Ofsted Inspection</b></p> <ul style="list-style-type: none"> <li>• Members to be prepared to be part of inspection focus groups upon the request of the inspectors</li> <li>• MG co-ordinate transportation for inspectors to locations to be visited.</li> <li>• GM to request deep clean of Grosvenor House building in preparation for inspection visits</li> <li>• Examples of good practice are to be shared across Trust so that partners are aware of each others work, with particular emphasis on highlighting outcomes.</li> <li>• MG to query progress of self evaluation audit with Kate McPoland</li> <li>• MG to co-ordinate Self Assessment meeting between partners</li> </ul>	<p>ALL</p> <p>MG</p> <p>GM</p> <p>ALL</p> <p>MG</p> <p>MG</p>	<p>07.02.11</p> <p>07.02.11</p> <p>07.02.11</p> <p>07.02.11</p> <p>31.01.11</p> <p>01.02.11</p>
2.5	<p><b>LSP Development Day</b> GM and DS to attend and raise issue of emphasis of children and young people within partnership</p>	GM/DS	31.01.11
2.7	<p><b>Rollout of Workforce Development Strategy</b> LC, JG and MG to meet to discuss linkages of task and finish groups to Children's Trust priority groups</p>	LC/MG/JG	05.04.11
4.5	<p><b>HSCB Board and Executive Minutes</b></p> <ul style="list-style-type: none"> <li>• Report Card - JL to query with Charlie Whelan what action is being taken regarding red crosses</li> <li>• Children's Trust involvement and engagement of young people to be discussed at next meeting</li> </ul>	<p>JL</p> <p>KH</p>	<p>07.02.11</p> <p>22.02.11</p>
4.6	<p><b>Sentencing Green Paper</b> to be discussed in more detail at next Executive meeting</p>	KH	22.02.11



## Halton Children's Trust

### Minutes of Executive Group Meeting held on Tuesday 22<sup>nd</sup> February 2011 2.00pm, Municipal Building Widnes

#### Present:

Gerald Meehan	Strategic Director of Children's Services, HBC (Chair)
Ann McIntyre	Operational Director, Children's Organisation and Provision
Julia Rosser	Public Health Specialist Registrar, Halton & St Helens PCT
Jonathan Potter	Divisional Manager, Team Around the Family Widnes, HBC
Mark Grady	Children's Trust Principal Officer, HBC
Lydia Unsworth	CYP3SP Lead Engagement Officer
Emma Taylor	Divisional Manager, Team Around the Family Runcorn, HBC
Gareth Jones	Warrington & Halton Youth Offending Team
Catherine Johnson	Principal Performance Officer, HBC
Dave Howard	Connexions
Hazel Coen	Divisional Manager, Performance, HBC
Lorraine Crane	Divisional Manager, IYSS, HBC
Nigel Moorhouse	Operational Director, Children & Families Services, HBC
Alison Upham	Principal Manager, Children with Disabilities, HBC
Karen Hickey	Assistant Policy Officer, HBC (minutes)

#### Apologies

Diane Sproson	Area Manager, Connexions
Jane Lunt	Operational Director, Child & Family Health, Halton & St Helens PCT
Michelle Bradshaw	Assistant Director, Child & Family Services, Halton & St Helens PCT
Paula St Aubyn	Divisional Manager, Safeguarding, Quality and Review, HBC

Item		Action
1.0	<b>MATTERS ARISING</b>	
1.1	Item 2.5, LSP development day - MG to attend next LSP meeting	<b>MG</b>
2.0	<b>DECISION MAKING</b>	
2.1	<p><b>Feedback from Ofsted Inspection</b></p> <p>Initial feedback has been good. There were 22 findings overall, with 10 graded as outstanding and 12 as good. For both Safeguarding and Looked After Children services overall effectiveness was good and capacity to improve was outstanding. Judgements compare favourably nationally. There is also a range of development areas which will be followed up. The Children's Trust came out as outstanding and there was universal praise for partnership working. Members to disseminate thanks from the Children's Trust Executive to staff throughout their agencies. 25<sup>th</sup> March report will be published on Ofsted website. Briefing presentation slides to be sent out with minutes.</p>	<p><b>ALL</b></p> <p><b>KH</b></p>
2.2	<p><b>WNF Prioritisation of Grants</b></p> <p>The amounts which were specified at the last Children's Trust Executive meeting have since been revised. They are now as follows: £30k – Making Waves</p>	

2.3	<p>£32,170 – Missing from Home          £20k – Arch (alcohol services)          £40k – Teenage Pregnancy          £40k - NEET</p> <p>The Safer Halton and Health SSPs have been approached to jointly fund a Domestic Violence co-ordinator to support children and young people. The outcome of this request will be decided by the end of March.</p> <p><b>Engagement of Young People</b>          Discussion was held around how we can better engage young people into participation with Children’s Trust. A mapping exercise was suggested to look at the number and variety of participation and engagement groups that currently exist, with a view to forming a shadow board of young people for the Children’s Trust, with a variety of representation from each of the groups, including vulnerable and BME groups. Voluntary sector representation would also be required, LC to follow this up. A draft participation and engagement strategy is currently being produced for the Trust, DS to feed back on progress.</p>	<p><b>LC</b>  <b>DS</b></p>
3.0	<p><b>PRIORITIES</b></p> <p>3.1 New Children’s Trust priorities were agreed at the development day in December, however it was raised that the wording of them may need revising to better reflect an outcomes focus. It was agreed that the new priorities would be as follows:</p> <ol style="list-style-type: none"> <li>1) Improve outcomes for children and young people through effective joint commissioning (led by Jane Lunt and Ann McIntyre)</li> <li>2) Improve outcomes for children and young people through embedding integrated processes to deliver early intervention (led by Nigel Moorhouse, Jonathan Potter and Emma Taylor)</li> <li>3) Improve outcomes for our most vulnerable children and young people by targeting services effectively (led by Steve Nyakatawa and Simon Clough)</li> </ol> <p>3.2 Processes to oversee the delivery of these priorities:</p> <ul style="list-style-type: none"> <li>• Membership of the Children’s Trust Joint Commissioning Group and Strategic Integrated Working Group will need to be widened to incorporate all relevant partners</li> <li>• Implementation of actions for priority 3 will be carried out via the Joint Commissioning unit therefore this will remove the need for an additional group to be formed.</li> <li>• MG and LC to map out reporting mechanisms for existing sub-groups into the new priority groups</li> <li>• The first meeting of each of the priority groups will focus on identifying key outcomes, which will be brought back to the Children’s Trust Executive with initial performance information to be agreed</li> </ul>	<p><b>MG/LC</b></p>
4.0	<p><b>INFORMATION ITEMS</b></p> <p>4.1 <b>CT Performance Report Quarter 3 2010/11</b>          There have been some difficulties in obtaining data for this period, therefore proxy figures have been used for some health data. NEET data for end of year results is currently unavailable. The Children and Young People’s Plan project group will be reviewing Children’s Trust performance measures as part</p>	



of the development of the new CYPP 2011, with a much stronger emphasis on partnership measures to enable the Children’s Trust to challenge progress. CJ/HC will develop a template to facilitate this, which will take into account regulatory government indicators which will need to be included.

CJ/HC

4.2 **Sentencing Green Paper**

The Green Paper “Breaking the Cycle Effective Punishment, Rehabilitation and Sentencing of Offenders” is currently being circulated for consultation by central Government, which proposes radical changes for Justice services. It is proposed that administration of justice services will be devolved to local authorities. The Green Paper seeks to divert young people from the Youth Justice System by focussing on early prevention via the Department of Education Early Intervention grant. Payment will be by results and central government will be shifting costs, including custody costs to local authority, which will be immense. This could result in disincentive for partnership working, and increase in custody rates. Consultation responses are to be sent in by March 4<sup>th</sup>. GJ to circulate draft response to Children’s Trust for further comment, prior to submission.

GJ

4.3 **Aiming Higher for Disabled Children**

Halton has provided short breaks disabled children for the past 3 years, and has made a marked difference. No statutory guidance for short breaks has been issued under the new administration. Practice guidance is aimed more at carers than the young people themselves. Despite the loss of Aiming Higher funding a full range of breaks will still be delivered under Early Intervention grant funding. By October a new statement of purpose is to be published covering how short breaks will be provided, which will then be subsequently reviewed. Services currently delivered under the Aiming Higher programme will be reviewed in March, and proposals put forward about future provision. The statement of purpose highlights 2 key themes:

- Services for disabled children and their families sit within the Team Around the Family model of early intervention. This includes all existing Aiming High services, short breaks and early intervention work (ie all pre-statutory work). This is known as the Disabled Children’s Service.
- Any issues regarding a disabled child needing statutory services (ie child protection and/or child in need) are managed within the existing Social Care Teams, along with all other children who need this service

4.4 **Sustainable Community Strategy Progress Update**

The draft strategy has been out to public consultation update during December and January. The following 2 comments were aimed at the CYP section in particular, together with the responses provided to cover these:

<b>Children and Young People in Halton</b>	The objectives for children is highly aspirational and should be omitted from the Objectives and be seen to be very intrusive if measures were carried out to fulfil the objectives.	The Children’s Trust has agreed new priorities that will be in place from April 2011. These will be reflected in the new Sustainable Community Strategy.
	Young people need somewhere to go to call their own rather than gathering on street corners, such as coffee bars which offers alternatives to non-alcoholic drinks and where constructive projects can be carried out.	A new youth hub in Widnes, called CRmz, has recently opened, offering a variety of evening and weekend activities. In addition, reducing the number of young people consuming alcohol is seen by CYP as a key area of work for achieving its priorities.

4.5	<p>Responses are required from Leads for each of the priorities as to how the priorities will be addressed. Information to be sent to MG. A delivery plan will be produced mid-year, and the Trust will have a say on how and what is measured. Domestic violence will need to be incorporated into these measures.</p> <p><b>Halton Child Health Profile</b></p> <p>The draft version of the report was circulated to the meeting, therefore some discrepancies within the data were highlighted by members. The final version will be published on the 22<sup>nd</sup> February, and will be circulated with the minutes.</p>	<p><b>All Priority Leads</b></p> <p><b>KH</b></p>
5.0	<p><b>Date and Time of Next Meeting:</b>          Tuesday 5<sup>th</sup> April 2011, 2.00pm Conference Room 2, Municipal Building Widnes</p>	

### Outstanding Actions to date:

Item	Action Required	Who by	When by
1.1	Item 2.5, LSP development day - MG to attend next LSP meeting	MG	
2.1	Feedback from Ofsted inspection, Members to disseminate thanks from the Children's Trust Executive to staff throughout their agencies for their preparation work	ALL	
2.3	<p>Engagement of young people, mapping exercise to be completed to look at the number and variety of participation and engagement groups that currently exist, with a view to forming a shadow board of young people for the Children's Trust.</p> <p>A draft participation and engagement strategy is currently being produced for the Trust, DS to feed back on progress.</p>	<p>LC</p> <p>DS</p>	
3.2	Children's Trust Priorities, MG and LC to map out reporting mechanisms for existing sub-groups into the new priority groups	MG/LC	
4.1	CT Performance Report , CJ/HC will develop a template to review Children's Trust performance measures	CJ/HC	
4.2	Sentencing Green Paper, GJ to circulate draft response to Children's Trust for further comment, prior to submission	GJ	
4.4	Sustainable Community Strategy, Responses are required from Leads for each of the priorities as to how the priorities will be addressed. Information to be sent to MG	<p>JL, AMc,            SN, SC,            NM, JP,            ET</p>	



**Halton Children's Trust**  
**Minutes of Executive Group Meeting held on Tuesday 5<sup>th</sup> April 2011**  
**2.00pm, Municipal Building Widnes**

**Present:**

Gerald Meehan	Strategic Director of Children's Services, HBC (Chair)
Ann McIntyre	Operational Director, Children's Organisation and Provision
Julia Rosser	Public Health Specialist Registrar, Halton & St Helens PCT
Jonathan Potter	Divisional Manager, Team Around the Family Widnes, HBC
Mark Grady	Children's Trust Principal Officer, HBC
Gareth Jones	Warrington & Halton Youth Offending Team
Catherine Johnson	Principal Performance Officer, HBC
Lorraine Crane	Divisional Manager, IYSS, HBC
Nigel Moorhouse	Operational Director, Children & Families Services, HBC
Jane Lunt	Operational Director, Child & Family Health, Halton & St Helens PCT
Michelle Bradshaw	Assistant Director, Child & Family Services, Halton & St Helens PCT
Paula St Aubyn	Divisional Manager, Safeguarding, Quality and Review, HBC
Alan Graham	Account Officer for Partnerships, Marketing & Communications
Karen Hickey	Assistant Policy Officer, HBC (minutes)

**Apologies**

Diane Sproson	Area Manager, Connexions
Steve Nyakatawa	Operational Director, Learning and Achievement, HBC
Emma Taylor	Divisional Manager, Team Around the Family Runcorn, HBC

**In Attendance**

Neil McSweeney	Lead Policy Officer, Research and Intelligence, HBC
Andrew Leadbetter	Policy Officer, Corporate & Organisational, HBC

Item		Action
1.0	<b>MATTERS ARISING</b>	
1.1	Item 2.2, WNF – additional funding of 20k from Safer Halton Partnership and 50k from Halton & St Helens PCT has now been allocated. Thanks were extended to colleagues in both the Safer Halton SSP and the PCT.	
1.2	Item 2.3, Engagement of young people – invitations to have been sent out to young people in relation to forming a Children's Trust young people's Shadow Board. The draft Participation and Engagement strategy will be presented to next Executive meeting, LC requested to view the final draft before submission.	<b>DS</b>
1.3	Item 4.2, Sentencing green paper – A draft response was circulated for comment to Executive group members for further comment. It was agreed that this was a good response	
1.4	Action item 3.2 - MG, LC and JG have now met. It was proposed that the Vulnerable Groups priority will report into the Joint Commissioning Group, and actions will be address via this priority. The proposal was agreed.	

2.0	<b>DECISION MAKING</b>	
2.1	<p><b>Integrated IT Systems</b> Discussion has been held recently about issues around integration of IT processes between partners. Issues arising are around the different protocols and systems used by various partner organisations. GM suggested that IT leads from key organisations involved meet to discuss and take forward. From PCT, Neil Darvill from St Helens &amp; Knowsley NHS and Simon Riley from HBC to be invited to the next Executive meeting to discuss protocol and systems and how best to integrate them.</p>	KH
2.2	<p><b>Children's Trust Representation for Halton Strategic Partnership Board</b> Halton Borough Council and Partners have agreed to continue with Halton Strategic Partnership, despite this no longer being a legislative requirement. GM is no longer able to attend these meetings to represent the Children's Trust, and requested nominations to take over this role. AMc volunteered to represent the Trust, proposal to go to Children's Trust Board</p>	KH
2.3	<p><b>Ofsted Inspection of Safeguarding and Looked After Children's Services</b> It was suggested that a joint action plan be created to address areas for improvement identified as part of the inspection. MG to clarify key actions and forward to NM for inclusion in draft action plan which has been developed for HSCB. Action plan to go to next CT Board and HSCB meetings</p> <p>The next unannounced inspection is likely to take place before September, this will cover contact, referral and assessment. HSCB should report on this to the Children's Trust and vice versa to monitor preparation progress.</p>	MG KH/Laura Brown
2.4	<p><b>SEN Green Paper</b> The consultation paper is looking to identify pilot areas to trial a new pathway involving health, education and social care, and it was proposed that Halton become involved. The Executive Group agreed that this would be beneficial to development of services. Nominations for lead on this were Steve Nyakatawa or Jennifer John. Reporting mechanisms would be via the Joint Commissioning group. SN to work with the Joint Commissioning group, and to make contact with Karen Vanner and Ann Moore from Cheshire West and Chester. The Joint Commissioning group were asked to consider holding a consultation event to discuss proposals.</p>	SN AMc/JL/LC
3.0	<b>PRIORITIES</b>	
3.1	<p><b>Reporting Template for new priority groups</b> A revised reporting template has been developed to facilitate reporting between the Priority groups and the Children's Trust Board and Executive. CJ will need to attend initial Priority group meetings in order to support implementation of new system.</p> <p>Work has also been undertaken to revise the Children's Trust report card in order to take into account progress monitoring of new priorities. New indicators have been identified for some areas, however many current</p>	

	<p>indicators will remain. Indicators will also link into Sustainable Community Strategy indicators. In order to collect data from partners key accountable persons will need to be identified within each organisation</p> <p>GM proposed that qualitative measures be included in the new system. One method of doing this would be via quarterly case audits of CAF. An additional option would be to monitor case study evidence, as this is collected via the Integrated Working Support Team (IWST). This would need to be done as a parallel report, possibly with focus on a key priority for each quarter. Four areas of focus would be:</p> <ul style="list-style-type: none"> <li>○ Drug and alcohol services</li> <li>○ Outcomes for children involved in TAF and IWST</li> <li>○ Disabled children's services</li> <li>○ Children in custody</li> </ul> <p><b>3.2 Priority Updates</b>  <b>Joint Commissioning</b>  Representatives from the group have met with Steve Cox and Ian Schofield to discuss GP commissioning arrangements. The outcome was positive about future joint working. GM did presentation on 24<sup>th</sup> March to GP practices, to provide information on the Children's Trust. Further joint working was suggested with social care, this will be done via Team Around the Family. A task and finish group will be set up to look at the transition over to GP led commissioning as a whole. AM and JL will represent the Trust on this group. The next meeting will take place in May, and the group will be responsible for guiding and overseeing commissioning arrangements across all patient groups.</p> <p><b>3.3 Early Intervention</b>  The next Executive meeting will receive a report from IWST Strategic group. Commitment so far has been on an individual basis. Consistent pathways around the IWST are needed. MG,JP and ET have met to discuss membership. Senior membership is needed from adult services. JP to approach Paul McWade to discuss this. Meeting dates are booked for rest of year, and the next one will take place on the 3<sup>rd</sup> May.</p> <p><b>3.4 Vulnerable Children</b>  Action plans to drive up achievement levels are already in place and ongoing, and attainment levels have increased significantly for the borough and expected to continue on this basis. There has been a slight fall in NEET but not as good as anticipated. Post 16 out of borough learners will now be included within the Halton cohort, which will improve figures.</p> <p><b>3.5</b> The next step for all Priority groups will be to produce business plans, and to review membership of groups to ensure it is appropriate. MG to work with each of the groups on this.</p>	<p style="text-align: center;"><b>JP</b></p> <p style="text-align: center;"><b>MG/Priority Groups</b></p>
4.0	<p><b>INFORMATION ITEMS</b></p>	
4.1	<p><b>Children &amp; Young People's Plan Draft</b>  MG highlighted key developments within the draft document. The final draft to go to Children's Trust Board on the 28<sup>th</sup> April, then to the HBC Executive Board and Full Council meetings for sign-off. New promises will</p>	

	<p>be identified within the Plan. MG to meet with priority leads to identify these. Other areas to be covered within the Plan are:</p> <ul style="list-style-type: none"> <li>○ Substance Use Treatment Plan</li> <li>○ Youth Justice Strategy</li> <li>○ Health and Wellbeing Board</li> </ul>	<b>MG</b>
4.2	<p><b>Health and Wellbeing Board</b> Halton is currently in the process of developing a shadow Health and Wellbeing Board. The Shadow Health and Wellbeing Board will be responsible for guiding and overseeing the implementation of the ambitions outlined in the Health White Paper as well as providing the strategic direction for the Health priority in Halton. GM will represent the Children's Trust on this Board, to highlight issues for children and young people and raise their profile in general.</p>	
4.3	<p><b>Children's Trust Young People's Annual Survey 2011</b> Neil McSweeney presented a project brief proposing a survey on behalf of the Children's Trust to replace data collated from the Tellus survey which has now been decommissioned. The questionnaire could be designed according to specification from the Trust, and in addition schools would have leeway to have a page where they could ask individual questions relevant to their own school. This would encourage 'buy in' from schools.</p> <p>The group welcomed this proposal, as measures can be made more relevant to local issues. However it was raised that schools would be resilient as they are already taking part in surveys. The first step would be to discuss this with schools and see if there is any existing consultation that could be tied in with. LC to meet with Neil McSweeney to take this forward. Julia Rosser also offered for Public Health to support coordination of the exercise. AMc to approach schools first in order to identify any existing consultation, and willingness to take part in new survey</p>	<p><b>LC</b> <b>AMc</b></p>
4.4	<p><b>Child and Family Poverty Strategy</b> Andrew Leadbetter presented the draft strategy to the group. Feedback is still being incorporated into it, and an action plan is still to be developed. The group were asked for input into the strategy. AMc suggested that a mapping process is needed to identify what support is available for children and families. Also the Children and Young People's Plan will need to be reflected within the Strategy. Points to include are the removal of initiatives such as Aim Higher, the replacement process for EMA, and the increase in university tuition fees which will all impact on poverty for children and young people.</p>	
4.5	<p><b>Health White Paper</b> The paper was presented to the group for information. The general consensus is that commissioning arrangements for children and young people will become fragmented. Final results will be reported to the Executive Group.</p>	
4.6	<p><b>Sustainable Community Strategy Delivery Plan</b> The final draft has now been approved, and delivery plans are being developed which will be live documents. Children's Trust information will need to feed into these, MG to meet with Priority leads to discuss further.</p>	<b>MG</b>

4.7	<p><b>CAF Audit Report</b></p> <p>This Audit of the Common Assessment Framework is the first to be undertaken on behalf of the Think Family Forum, and will in future be undertaken on a quarterly basis in future. The Auditing Group agreed that all the CAF's audited were appropriate, and where there was evidence that the CAF had recommended a 'step up' to Children's Social Care involvement, this too had been appropriate. Current CAF training will be modified to include additional module on assessment. Also the quality of current training provided is to be assessed. An action plan has arisen, which will be reported on at next meeting.</p>	
4.8	<p><b>Halton and St Helens Children and Young peoples Mental Health and Emotional Wellbeing strategy and Integrated Workforce Plan</b></p> <p>This strategy went to the Children's Trust Board in October 2010 and they requested a 6 monthly progress update. A key development is a review of the tier 3 specification provided by 5 Boroughs Partnership, to identify strengths and weaknesses. Some work is also being done around tier 4 around review of commissioning.</p>	
5.0	<p><b>AOB</b></p>	
5.1	<p><b>Marketing update</b></p> <p>AG requested ideas and guidance as to what marketing activities Trust will want to undertake over the next year. One suggestion was the proposed Children and Young People's survey, plus further promoting the Children's Trust for example via a PR strategy. The new Children and Young People's Plan will need to be promoted, including the brand "Halton Children's Trust – Halton's partnership for children". In addition a summary version of the CYPP will need to be produced, so that the Plan can be easily understood. Partners to forward information on any planned Trust related activities to AG by the end of the month, and a report will be produced for the next Executive meeting.</p> <p><b>Date and Time of Next Meeting</b> Tuesday 17<sup>th</sup> May 2011, 2.00pm Conference Room 2, Municipal Building Widnes</p>	<b>ALL</b>

**Outstanding Actions to date:**

Item	Action Required	Who by	When by
1.2	Engagement of young people – Diane Sproson to email final draft of Participation strategy to Lorraine Crane prior to submission to next Executive meeting	DS	10/05/11
2.3	Ofsted Inspection - MG to clarify key actions and forward to NM for inclusion in draft action plan	MG	
2.4	<p>SEN Green Paper:</p> <ul style="list-style-type: none"> <li>○ SN to work with Joint Commissioning group, and contact Karen Vanner and Ann Moore from Cheshire West</li> <li>○ The Joint Commissioning group were asked to consider holding a consultation event to discuss proposals</li> </ul>	<p>SN</p> <p>AMc/JL/LC</p>	

3.3	Early Intervention - Senior membership is needed from adult services. JP to approach Paul McWade to discuss this	JP	
3.5	Trust Priorities - MG to work with priority leads to develop business plans for each.	MG/Priority Leads	
4.1	CYPP draft - MG to meet with priority leads to identify new promises	MG/Priority Leads	
4.3	Young people's annual survey: <ul style="list-style-type: none"> <li>○ LC to meet with Neil McSweeney to take forward survey proposals.</li> <li>○ AMc to approach schools first in order to identify any existing consultation, and willingness to take part in new survey</li> </ul>	LC AMc	
4.6	SCS delivery plan - Children's Trust information will need to feed into this, MG to meet with Priority leads to discuss further	MG	



**REPORT:** Children, Young People and Families Policy and Performance Board

**DATE:** 23 May 2011

**REPORTING OFFICER:** Strategic Director, Children and Enterprise

**SUBJECT:** Annual Report 2010/11

**WARDS:** Boroughwide

### **1.0 PURPOSE AND CONTENT OF REPORT**

1.1 To receive the Children, Young People and Families Policy and Performance Boards' Annual Report for 2010/11.

**2.0 RECOMMENDED: That the 2010/11 Annual Report be recommended to Full Council.**

### **3.0 SUPPORTING INFORMATION**

3.1 Article 6 of the Constitution requires each Policy and Performance Board to submit an Annual Report to Council outlining their work, making recommendations for future work programmes and amended working methods as appropriate.

3.2 The Annual Report (see attached) has been submitted to the Children and Young People Policy and Performance Board for consideration.

### **4.0 POLICY IMPLICATIONS**

4.1 None

### **5.0 OTHER IMPLICATIONS**

5.1 None

### **6.0 IMPLICATIONS FOR THE COUNCIL'S PRIORITIES**

6.1 **Children and Young People in Halton**  
None

6.2 **Employment, Learning and Skills in Halton**  
None

6.3 **A Healthy Halton**  
None

6.4 **A Safer Halton**

None

**6.5 Halton's Urban Renewal**

None

**7.0 RISK ANALYSIS**

7.1 None

**8.0 EQUALITY AND DIVERSITY ISSUES**

8.1 None

**9.0 LIST OF BACKGROUND PAPERS UNDER SECTION 100D OF THE LOCAL GOVERNMENT ACT 1972**

9.1 None under the meaning of the Act



Cllr. Mark  
Dennett  
Chairman  
Children &  
Young People  
PPB

## ANNUAL REPORT

### CHILDREN AND YOUNG PEOPLE POLICY AND PERFORMANCE BOARD

APRIL 2010 – MARCH 2011

"I always like to start by looking back over the previous twelve months. In May 2010 there was a change in government and along with it a reversal of the decision surrounding Halton's Building School's for the Future (BSF) Programme. Removing investment of £100 million to renew all of our high schools and instead providing investment to renew only two, The Grange in Runcorn and Wade Deacon in Widnes. Construction of both of these new schools will start later this year.

Halton's funding from the Government for Children & Young People Services was also cut severely, providing Halton with large challenges in how it provides it's services to the people of the borough.

But, against this background of cuts and turmoil, Halton continued to provide good services. This was borne out by the recent Ofsted's and Care Quality Commission Announced Inspection of Safeguarding and Looked After Children Services that took place on the 7th February 2011 through to the 18th February 2011.

The final report was published on the 25th March 2011 and said that, "The local authority and its partners demonstrate excellent self awareness and commitment to achieving outstanding outcomes. A very strong and established senior management team, which includes senior health managers, is in place and demonstrates clear vision and focus on priorities. Partnership working, quality assurance and performance management arrangements are outstanding. Effective workforce planning and user engagement contribute to an outstanding capacity to continue to secure improved outcomes for children and families." The overall judgement was that our services were good with outstanding capacity to improve; one of the best scores in England.

Once again the educational attainment of our children and young people was fantastic. I would like to take this opportunity to congratulate our students who did so well, and also thank the parents, carers and teachers who supported them in achieving these fantastic results. The results show Halton's commitment to drive up standards and improve the opportunities available to all of our young people as they move into adulthood.

Looking back I think it has been a good, but difficult fifth year for the board and I would like to thank all of the members of the board, as well as all of the officers involved for their continued support and contribution.

Finally, I would like to conclude this report by thanking all of the officers and members (of all parties) involved in all of the 'additional duties' that take place to make sure that the children and young people receive that best care and support. Duties such as being a school governor with all of the responsibilities that that entails, statutory inspections of our care homes (Regulation 33) or of our social worker teams (Climbié visits), membership of the Local Safeguarding Board, the Adoptions Panel, the Children and Young People's Trust, to name but a few of the 'extra duties' that both members and officers perform to support and improve the lives of the children and young people of our Borough."

**Councillor Mark Dennett**

**Chairman, Children, Young People and Families Policy and Performance Board**

## MEMBERSHIP AND RESPONSIBILITIES

During 2010/11 the Board comprised eleven Councillors – Councillors M. Dennet (Chairman) Cllr M Horabin (Vice Chairman), P. Balmer (who replaced D. Findon in December), P Browne, M Fry, R Gilligan, M Hodge, P Lloyd Jones, K Loftus, M Ratcliffe and a Co-optee Miss E. Lawler.

The Board is responsible for scrutinising performance and formulating policy in relation to the work of the Council (and its partner agencies within Children's Trust Arrangements) in seeking: to ensure that children and young people in Halton have the best possible start in life and opportunities to fulfil their potential and succeed; and to scrutinise progress against the Corporate Plan and the Children and Young People's Plan.

## REVIEW OF THE YEAR

The full Board met five times during the year, and set out below are some of the main initiatives that the Board has worked on during the year.

### **Diocesan Representative Information.**

Under a direction issued by Secretary of State, authorities must appoint diocesan representatives to Scrutiny Committees under s499 Education Act 1996 and DfE circular 19/99 all as amended. The representatives would have voting rights in relation to any decision regarding the following:

- Schools maintained by the Local Authority (LA)
- Pupils who attend school maintained by the LA or are education in some way but not the other business of the Committee.

Elizabeth Lawler was appointed as a voting co-optee on the Board for a period of four years.

### **Children Young People Plan Review**

A review had been undertaken of Halton's Children and Young People Plan 2009-2011, and a multi agency task group had been established in April 2010 to focus on a number of developments. Members considered actions required to improve areas that had been identified as a result of the review.

### **Social Work Referral and Workload Analysis**

Completion of Initial Assessments within timescales was 80% and for Core Assessments the figure was 95%. It was agreed that the Halton Safeguarding Children Board would continue to scrutinise and support the work of the Children's Trust in relation to the development of Team Around the Family (Localities) and the progress of the CAF Action Plan. Halton Safeguarding Children Board would scrutinise the response to Domestic Violence across the levels of need within Halton.

### **Inspections**

Ofsted's and Care Quality Commission Announced Inspection of Safeguarding and Looked After Children Services, took place from the 7<sup>th</sup> February 2011 to the 18<sup>th</sup> February 2011. This rigorous three yearly inspection, focuses on the Council and its partners services; and judges how the whole system works together to protect children in Halton.

The inspection judged the overall effectiveness of Safeguarding Services in Halton to be good with outstanding capacity to secure further improved outcomes for children and families, the overall effectiveness of services for Children in Care is also good, with outstanding capacity for further improvement; and leadership and management; ambition and prioritisation; along with performance management and partnership working for children and young people is outstanding in Halton. The outcome places Halton Council and its partners as one of the most consistently high performing areas in England. This is the result of exceptionally high levels of partnership working within the Borough the role of Councillors in the protection children and meeting the needs of Children in Care was positively endorsed by the Inspectors. All areas for development are being addressed

### **Summary of Educational Attainment and Progress 2010**

School performance was discussed in relation to the successes specifically at Key Stage 2 and 4 and also in terms of progress in narrowing the gap for achievement for vulnerable pupils including those with special educational needs. In relation to Key Stage 4 the percentage of students gaining 5+A\* including English and Maths had increased to 50% which was a rise of 5% from last years results. Halton continues to perform well in comparison to national outcomes as a result of the gains made and maintained over the past few years.

### **Regulation 33 Visits.**

There are three Children's Homes in the Borough requiring 36 visits a year, to make it easier to complete the visits the Board agreed that a revised rota be introduced where visits were undertaken alternately by Members and Independent Reviewing Managers from the Safeguarding.

In addition a training session was provided for all Members regarding all aspects of the Corporate Parenting Role.

### **Service Plans**

This year the Board continued to take significant steps forward in the way it engaged with the service planning process. The PPB Members identified issues and activities they hoped could be prioritised in the service plans for 2011/2014.

### **PERFORMANCE ISSUES**

2009/10 saw the important, high level outcomes for children and young people in Halton coming more under the scrutiny spotlight. The PPB raised its sights to focus attention on key, strategic indicators of performance e.g. as set out in the Local Area Agreement and in the service's work with partners. Through the LAA a suite of targets was agreed for Halton with Government and local partners. It emphasises the requirement for named partners to co-operate in striving to achieve those targets. There were 34 indicators in the LAA, together with statutory education and early years targets. The LAA reflects the priorities in Halton's community strategy for improving the quality of life in Halton, including the need to tackle high teenage pregnancy rates in the Borough.

#### RESTRUCTURING OF THE CYPD

The Council's efficiency programme has resulted in a restructuring of the Children and Young People's Directorate to be implemented from 1<sup>st</sup> April 2010. The CYP Directorate will reduce from four Departments to three:

- Children and Families Services
- Learning and Achievement Services
- Children's Organisation and Provision

The Children's Safeguarding Unit will report directly to the Strategic Director in order to separate the delivery of Safeguarding Services from a review and auditing function.

#### WORK PROGRAMME FOR 2010/11

The Board has decided that during the current municipal year (2010/11) it will carry out Topic reviews examining the following area:

- Young Carers

This topic area will be completed in 2010/11.

In 2009/10 the following scrutiny topic was completed:

- Health of Young People

#### SAFEGUARDING

Members regularly considered matters relating to Safeguarding, particularly in the areas of monitoring of racist incidents, anti-bullying, private fostering arrangements and the work of the Halton Safeguarding Children's Board.

Members of the Public are welcome at the meetings of the Board. If you would like to know where and when meetings are to be held or if you would like any more information about the Board or its work, please contact Gill Bennett on 0151 471 7545 or e-mail: [gill.bennett@halton.gov.uk](mailto:gill.bennett@halton.gov.uk)

**REPORT TO:** Children, Young People and Families Policy and Performance Board

**DATE:** 23<sup>rd</sup> May 2011

**REPORTING OFFICER:** Strategic Director – Children and Enterprise

**SUBJECT:** Compass Steering Group Update on the Youth Crime Action Plan (YCAP)

### 1. PURPOSE OF REPORT

- To present an overview of the findings and performance impact that projects under the management of the COMPASS Steering group have had since commencement of Youth Crime Action Plan (YCAP) funding in June 2009.

### 2. RECOMMENDATION: That

- The content of the report is discussed and comments invited

### 3. SUPPORTING INFORMATION

During July 2008 the Government published the Youth Crime Action Plan. The plan set out a comprehensive package of measures to prevent and tackle youth crime through a triple-track approach of tough enforcement, non negotiable support and prevention.

Under the YCAP proposal £700,000 was made available to Halton over two years (2009-11). Following on from this the Compass Steering Group was set up. Joint Planning and Commissioning Framework was essential in order to progress with these projects. The Governance process for these approaches was through the Halton Compass Strategic Group which included Community Safety, Children's Trust representatives, Health and is chaired by the YOT Head of Service. This was to ensure that the services being provided were in accordance with the wider Children's Trust commissioning and CDRP arrangements.

The Compass Steering Group monitored performance on the following:

- Operation Stay Safe
- Reparation Project
- Diversion Project
- Street Based Teams
- After School Patrols
- Youth Crime Prevention and ASB Family Intervention Project

Under ASB / Partnership Projects

- Youth Inclusion Support Panel (YISP)
- Missing From Home
- ASB Victim and Witness Support Service
- Anti-social Behaviour Enforcement Officer

A performance framework was set up for each of these projects with an overarching aim to reduce the impact of youth crime (ASB) on individuals, their families and communities. Exceptions were reported each quarter to the COMPASS Steering

group who actively managed the delivery of this aim. As a direct result of these projects the Steering group can report upon some significant reductions in Youth related Anti Social Behaviour.

#### 4. PERFORMANCE

Police recorded incidents relating to Youth ASB have **reduced** by a staggering 48%<sup>3</sup> when comparing the period during YCAP projects with the same time period before the projects began.

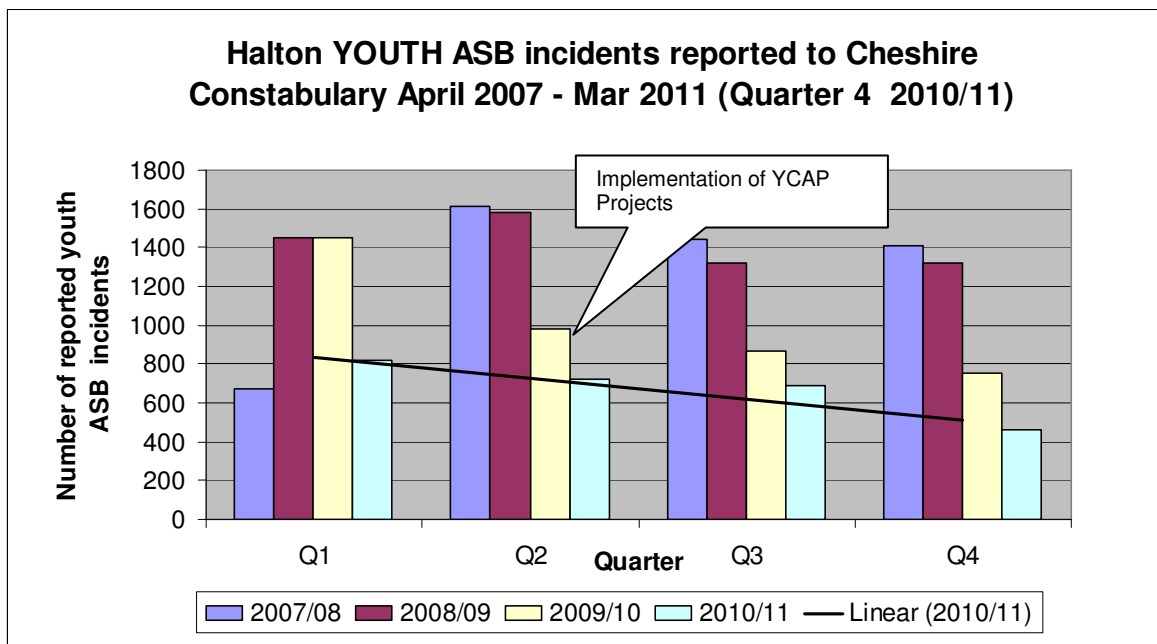
<sup>1</sup>Pre YCAP: July 2007 – Mar 2009: 10146 incidents recorded 58% of total ASB

<sup>2</sup>Post YCAP: July 2009 – Mar 2011: 5296 incidents recorded 34% of total ASB

**<sup>3</sup>Resulting in 4850 less victims / Police calls for service over a period of 21 months, and a reduction to the percentage of ASB that is youth related in Halton.**

The following chart shows pictorially the numbers of youth related ASB pre and during YCAP projects where the downward trend in youth related ASB is clear:

#### Youth related ASB



Halton Youth ASB	Q1	Q2	Q3	Q4	Total
2007/08	672	1611	1444	1414	5141
2008/09	1449	1584	1323	1321	5677
2009/10	1455	980	867	754	4056
2010/11	817	723	690	465	2695
% difference to previous year (2010 / 11 compared to 2009/10)	43.85%	26.22%	20.42%	38.33%	33.56%

Please consider footnotes 1, 2 and 3 when referring to this table.

<sup>1</sup> Numbers recorded through T&G datasets from Cheshire Constabulary – through key word searches public order incidents

<sup>2</sup> Numbers recorded through PIM datasets from Cheshire Constabulary – through QYH qualifiers – youth related text

<sup>3</sup> Numbers have been compared using differing datasets; however can be used as a reliable indicator. 2009/10 compared with 2010/11 (Comparable datasets) show a reduction of 34% numerically. %split youth related ASB against total dropped from 41% in 09/10 to 32% 10/11



In addition to the reductions seen in **Youth** related ASB, **Total** ASB has also dropped (by 12%). Further research will be completed to identify the areas that have increased whilst Youth ASB has dropped.

The reductions noted above have been achieved through the collective delivery of YCAP projects and Police targeting of youth related ASB. The following are examples of just some of the key outputs recorded during 2009/10 and 2010/11 that have resulted in these significant reductions in youth related ASB:

### **Operation Stay Safe**

- 22 operations have been completed, 5114 young people have been engaged with, 111 young people have been taken to a place of safety and 749 items of alcohol have been seized. As at Q3 of 2010/11 231 referrals had been completed to other agencies such as alcohol and substance misuse services, YISP, FIP and parenting programmes.

### **Reparation Project**

- Of the 177 young people who have undertaken reparation activities, 149 did not re offend during a 12 month period after intervention (84%)

### **Diversion Project**

- As at Q2 of 2010/11 25 young people had been diverted from the criminal justice processes as mental Health issues were identified and 106 individuals were referred into Divert project.

### **Street Based Teams and VRMZ outreach**

- The project is through engagement with young people on the streets of Halton have undertaken 71 visits to schools and colleges. 3883 under 19's accessed the bus, 3750 individuals have been provided with information around 'Young addiction' service, 3654 young people have received advice on substance misuse, 2298 advice around smoking and 1949 around sexual health and pregnancy. 13 Young people have undertaken Chlamydia testing, 216 C Card registrations, 2028 have received mental health advice, 468 have received support and advice around dietary and obesity, 2657 young people have been directed towards positive activities, 49 young people have received sun safety awareness, 3455 personal safety advice and 2123 have received advice around behaviour and citizenship.
- The impact that this service has had on Police ASB calls for service in the areas where the street based teams and the bus have attended on average has reduced by 15%.

### **After School Patrols**

- 532 After School Patrols were undertaken between July 2009 and August 2010. Incidents reported to the Police between January 2010 and March 2010 compared to the previous year reduced by 23% in the areas where patrols were undertaken. The patrols delivered effective engagement with Head teachers and youths in the areas around schools before and after at core school hours.

### **Youth Crime Prevention and Anti-Social Behaviour Family Intervention Projects**

- **ASB FIP** Since the commencement of funding from DoE 23 families have been supported. (2 families did not engage and 1 did not need support). Nine families, (17 adults and 21 young people) are currently receiving support.
- Seventeen of the ASB FIP cases have been closed to date (1 did not need support and has therefore not been included in the closed case analysis). Of

these closed cases a 20% reduction in Police calls for service can be seen. This reduction can be seen when comparing the incidents recorded 6 months prior to engagement, 6 months during engagement compared with post engagement. The percentage reductions in the following areas can be seen: Abandoned telephone calls (22%), assistance to other agencies (10%) Criminal damage (36%), Domestic / neighbour disputes (100%), Drugs (100%), Missing persons (6%), Neighbour disputes (92%), Rowdy / Loutish behaviour (7%) and violence against the person (27%).

- **Crime FIP** Since the commencement of funding from DoE 13 families have been supported. Eleven families, (19 adults and 45 young people) are currently receiving support.
- Two of the Crime FIP cases have been closed to date so incidents and complaints reported to the Police and Housing Associations can only be assessed in relation to those that have occurred prior and during engagement. Post assessments will be monitored as with ASB FIP upon closure in order to identify any increase.
- During 2008/09 and 2009/10 the FIP projects have saved other agencies a total of £1.6million
- During 2010/11 the FIP projects saved other agencies a total of £ 2.8 million
- Total savings since both FIP's began is £ 4.2million
- FIP have received 99 referrals since May 2008
- Since 2008 FIP have worked with 34 families
- **For every £1 spent on the FIP provision – other agencies save £13**

### Youth Inclusion Support Panel (YISP)

- 2009/10 saw a 40% reduction in first time entrants when compared with 2007/08 – equating to 100 less people entering the youth justice system. A 15.6% reduction in reoffending was also recorded - suggesting that in addition to less young people entering the youth justice system – those who do are offending less. 74% of young people did not re offend after YISP intervention.

### Missing From Home

- Barnardo's intervention began during September 2008. Numbers of YP reported missing to Cheshire Constabulary reduced during the first 6 months of intervention (Sept 08 – Feb 09: 340) by 36% when compared to the same period the year before (Sept 07 – Feb 08: 530). However since this point, numbers have risen most months (14 months out of 18 months) that the service has been delivered resulting in an overall increase of 21.28% (Sept 08 – Aug 09: 827 compared with Sept 09 – August 10: 1003).
- There have been some recording issues between Barnardo's and changes to Cheshire Police recording systems during this time period and Barnardo's has worked hard with the Commissioning Manager during the last 9 months to have a much more targeted approach about understanding the young people that are going missing.
- 456 separate incidents were reported in total for those missing from LAC by Barnados during 2009/10. Of these, 210 were linked to those from Halton care homes, 15 were blank and 231 were recorded for other authority LACs. (50%).
- The percentage split between those persons recorded missing from home and those missing from care have changed over the last two years:
  - 2009/10 62% Missing from Care / 38% Missing from Home
  - 2010/11 55% Missing from Care / 45% Missing from Home.
- Those young people missing from care (529) during 2010/11, 54% of those were from out of the Halton area (284). Essex, Lincoln, St Helens, Westminster and Brent account for 56% (159) of these episodes.

### **ASB Victim and Witness Support Service**

- The service has supported 299 individuals since it began in June 2008, 55 cases remain open at present. Calls for service made to the Police around ASB have dropped from the addresses of those supported by an outstanding 93% in the areas of neighbour disputes and rowdy loutish behaviour. Service user feedback has included:

***Thank you for all you have done for me to make my life more peaceful for me in my own home”***

***“Thank you very much for the excellent support and service provided”***

***“It has taken a long 4 years to get to your support services; other people were involved at first..... you helped a lot”***

### **Anti-social Behaviour Enforcement Officer**

- A total of 116 referrals have been received to date from Resident Social Landlords, schools, the general public, Halton Direct Link, the Local Authority and the Police resulting in 91 Antisocial Behaviour Contracts (ABC's), 6 Antisocial Behaviour Orders (ASBO's), 2 CRASBO's, 5 Parenting Control Agreements, 9 Notice Seeking Possessions served, 1 Crack House closure and 1 dispersal order.
- The Partnership Tasking Vehicle has also visited 611 locations and liaised with 97 perpetrators of Anti Social Behaviour since July 2010. Of the 14 repeat callers to the Police (as at Q3 2010/11) who were responsible for 60 separate repeat calls all ceased to call back resulting in a 100% reduction in calls for service from these individuals.

## **5. FUTURE DEVELOPMENTS**

The YCAP funding came to an end in March 2011, however due to commitment and input from steering group members and the dedication of all staff connected to the projects we have been able to continue on with the projects.

- **Operation Stay Safe:** This will continue until March 2012 on a scaled down form and post March 2012 it is hope that it will be mainstreamed by the police and the LA
- **Reparation:** This project will continue until March 2012 and the YOT will look over the next 12 months for reparation to become mainstreamed.
- **Divert:** The Sainsbury's Centre is continuing to fund this project until March 2012 and hopefully beyond this.
- **Street Based Team:** This has been funded by Children and Enterprise for the next 12 months with support from Cheshire Fire and Rescue.
- **ASB /Youth Crime FIP:** The staff has been mainstreamed into the council's Team around the Family structure for support with families with complex needs.
- **YISP:** This has been re configured into a Prevention Team by Children and Enterprise, YOT and Cheshire Fire and Rescue for a 12 moth pilot. They will be looking at the whole family approach and referrals will be via IWST.
- **Missing From Home:** This service will continue with Barnardo's for a further 12 months by Children and Enterprise.
- **Victim and Witness Support Service:** This service will continue until March 2012 through Safer Halton Partnership funding.
- **ASB Enforcement Officer:** The funding is secured until March 2012 through Safer Halton Partnership funding

The Compass Steering group has been a successful extended task and finish group and it was agreed in April 2011 to end and for the projects to be monitored via the new Partnership Commissioning Group which will commence via Children and Enterprise. The Partnership Commissioning Group will ensure that there continues to be robust joint commissioning arrangements in place between HBC adults and young people as well as external partners to clearly show impact of projects on individuals, families and communities and to highlight cost avoidance /cost saving to services.

**REPORT TO:** Children, Young People's & Families Policy  
and Performance Board

**DATE:** 23<sup>rd</sup> May 2011

**REPORTING OFFICER:** Strategic Director Policy & Resources

**SUBJECT:** Performance Management Reports for Quarter  
4 of 2010/11

**WARDS:** Boroughwide

### **1.0 PURPOSE OF REPORT**

- 1.1** To consider and raise any questions or points of clarification in respect of performance management of the Children and Young People's Directorate for the fourth quarter to March 2011. The report details progress against service objectives/ milestones and performance targets, and describes factors affecting the service.

### **2.0 RECOMMENDED: That the Policy and Performance Board**

- 1) Receive the fourth quarter performance management reports;**
- 2) Consider the progress and performance information and raise any questions or points for clarification; and**
- 3) Highlight any areas of interest and/or concern where further information is to be reported at a future meeting of the Policy and Performance Board.**

### **3.0 SUPPORTING INFORMATION**

- 3.1** The departmental objectives provide a clear statement on what the services are planning to achieve and to show how they contribute to the Council's strategic priorities. Such information is central to the Council's performance management arrangements and the Policy and Performance Board has a key role in monitoring performance and strengthening accountability.
- 3.2** Following discussion with the Chair, the Board has been provided with an overview report which identifies the key issues arising from the performance in Quarter 4 for the Directorate.
- 3.3** The full departmental quarterly reports are available on the Members' Information Bulletin to allow Members access to the reports as soon as they have become available. This also provides Members with an opportunity to give advance notice of any questions, points or requests for further information that will be raised to ensure the appropriate Officers are available at the PPB meeting. The three departmental quarterly monitoring reports are also available via the following link  
<http://intranet/documents/qmr/201011/CYP/CYPQ4Reports/>

**4.0 POLICY IMPLICATIONS**

4.1 There are no policy implications associated with this report.

**5.0 OTHER IMPLICATIONS**

5.1 There are no other implications associated with this report.

**6.0 IMPLICATIONS FOR THE COUNCIL'S PRIORITIES**

6.1 Departmental service objectives and performance measures, both local and national are linked to the delivery of the Council's priorities. The introduction of a Directorate Overview report and the identification of business critical objectives/ milestones and performance indicators will further support organisational improvement.

6.2 Although some objectives link specifically to one priority area, the nature of the cross - cutting activities being reported, means that to a greater or lesser extent a contribution is made to one or more of the Council priorities.

**7.0 RISK ANALYSIS**

7.1 Not applicable.

**8.0 EQUALITY AND DIVERSITY ISSUES**

8.1 Not applicable.

**9.0 LIST OF BACKGROUND PAPERS UNDER SECTIONS 100D OF THE LOCAL GOVERNMENT ACT 1972**

<b>Document</b>	<b>Place of Inspection</b>	<b>Contact Officer</b>
Not applicable		

## Directorate Performance Overview Report

**Directorate:** Children and Young People's (Pre 2011 Directorate restructure)

**Reporting Period:** Quarter 4 – Period 1 January 2011 to 31 March 2011

### 1.0 Introduction

This report provides an overview of issues and progress within the Directorate that have occurred during the Quarter 4. The way in which traffic light symbols have been used to reflect progress to date is explained within the Appendix.

### 2.0 Key Developments

#### 2.1 Children and Families Recent Inspections

**Inglefield Short Break Unit** for children with complex disabilities was inspected by Ofsted on 20 January 2011 and was judged to be outstanding across all areas. This is the first time one of our Children Homes has been rated as outstanding across all areas and it is now part of a small number across the country to achieve this.

**Ofsted and the Care Quality Commission's** Announced Inspection of Safeguarding and Looked After Children Services, took place from the 7 February to 18 February 2011. This rigorous three yearly inspection, focuses on the Council and its partners services; and judges how the whole system works together to safeguard children in Halton. The inspection judged the overall effectiveness of Safeguarding Services in Halton to be good with outstanding capacity to secure further improved outcomes for children and families, the overall effectiveness of services for Children in Care is also good, with outstanding capacity for further improvement; and leadership and management; ambition and prioritisation; along with performance management and partnership working for children and young people is outstanding in Halton. The outcome places Halton Council and its partners as one of the most consistently high performing areas in England.

**Brookvale Children's Centre** was inspected by Ofsted on 9 and 10 February. There are 5 key judgements within the inspection framework: overall effectiveness; capacity for sustained improvement; how good are outcomes; how good is provision; and how effective is leadership and management. In all these areas Brookvale was awarded a grade 2 - good. There are also 17 subcategories within areas and all but 3 of these were graded as good. A comprehensive action plan has been agreed to address the three areas, rated as satisfactory.

#### 2.2 Upton All Saints Children Centre Widnes

To replace All Saints Upton CE Primary school, a new 210 place primary school has been built. This project has cost £3.5 million and incorporates a Children's Centre and pre-school. This facility provides significantly enhanced Children Centre provision, within the school building, thus improving access, and the capacity to deliver Children Centre activities. This is particularly important, given the levels of local need.

### **2.3 Inclusion**

Contracts require developing between the Local Authority and the schools that will provide Specialist Resource Bases from September 2011. These resource bases provide specialist support within mainstream schools and have been developed in relation to the review of specialist provision. The contracts are in the process of being finalised and agreed between the parties concerned. The contracts will be annual and monitored through the local authority's quarterly monitoring processes.

### **2.4 Primary Education**

Funding for external SIP's (School Improvement Partners) ceased as of 31 March. Funding has been identified to cover a final summer term visit for all schools.

The ECAW (Every Child a Writer) was launched in 15 primary schools. It is a targeted programme for years 3 and 4. Most recent data is showing an impact. As a result, a spin off project has been developed for other schools based on the same principles. The Literacy school improvement officer is also developing the role of subject leader in schools carrying out the project in order to share this practice beyond years 3 and 4. ECAR (Every Child a Reader) is continuing.

ECC (Every Child Counts) – most recent data is showing high impact. The Merseyside consortium school improvement officer, who leads this project, has identified that the 3 primary schools in Halton taking part have made more gains than any other schools in any other authorities.

School Improvement Officers continue to provide support for schools graded satisfactory or below. Despite the cessation of National Strategies funding at the end of March 2011. School Improvement Officers have been funded to provide school support until August 31<sup>st</sup> as a result of the high level of 'buyback' by schools.

### **2.5 Post 16 Performance**

Post-16 performance at Riverside College continues to improve, the performance at the School Sixth Forms (St Chad's and St Peter and St Paul) remains satisfactory. The 14-19 Team are working with Sixth Form school leadership on action plans to improve performance. Provisional 2010 figures released by the Department for Education show Halton has made significant improvements in both Level 2 and Level 3 achievement by age 19. The indicators are a measure of the proportion of an academic year cohort that achieve general (Level 2) and further (Level 3) qualifications by the time the cohort is aged 19.

As a result of the budget reductions for 14-19 provision there has been a restructure of the 14-19 Development and 14-19 Entitlement Division. Appointments have been made to the new structure which will take effect from 1<sup>st</sup> May 2011.

## **3.0 Emerging Issues**

### **3.1 Department for Education Review of Child Protection**

In June 2010, the Secretary of State for Education, Michael Gove MP, asked Professor Eileen Munro to conduct an independent review of child protection in England. Her second report was published in February 2011, with a final report expect in May 2011.

The final recommendations and the Government's response have the potential to make quite significant changes to the process and the mechanisms for safeguarding children and young people.



The report highlights the importance of; the CAF, early intervention and the value of locality based multi-agency teams; a “single” assessment process, i.e. ending the distinction between initial and core assessment; and relaxation of some of the Working Together standards. Several authorities have been given permission to pilot aspects of the latter, including Knowsley and Cumbria.

### **3.2 The NHS White Paper**

The White Paper was published on 12 July 2010 and developed a number of proposals for the transformation of Health Services in the country. Key features include: the abolition of PCT's and Strategic Health Authorities, a consortium of GP's acting as commissioners of Public Health Care, and the creation of Health and Wellbeing Boards in all local authorities. This transformation will require the establishment of new partnerships and the need to ensure Children and Families services are effectively integrated into the new arrangements within the health economy.

### **3.3 14-19 Developments**

Proposals have emerged to reconfigure the College provision in the Borough; a Skills and Enterprise centre in Runcorn, a high quality Sixth Form provision in Cronton and a vocational centre at Kingsway.

Halton 16-18 NEET has shown a slight increase since the annual figure was reported in January. The 2010/11 annual 16-18 NEET figure was 9.3%, with monthly NEET figures since then reporting 10.8% (March 2011).

### **3.4 Redesign of School Improvement Services**

The redesign of School Improvement services continues to be a primary focus. There has been significant interest shown by a number of private providers who are keen to work in partnership, through a Joint Venture model, with Halton and Warrington. If successful we will be able to guarantee our schools the quality of support that they have been in receipt of historically and hopefully ensure a smooth transition of identified school improvement services post September.

The austerity measures are impacting upon staffing levels and we have to be increasingly selective in our allocation of resource to ensure that we maintain high standards in our schools and settings.

### **3.5 Capital Update**

To replace All Saints Upton CE Primary school a new 210 place primary school has been built. This project has cost £3.5 million and includes a children's centre and pre-school. It open in January 2011 and external works are due to be complete in May 2011.

A project to remodel and improve Our Lady Mother of Saviour Catholic Primary has also been funded from Primary Capital at a cost of £1.1 million. The final phase of this project is scheduled for completion in April 2011.

### **3.6 Academy Conversion**







Two Halton Schools have notified the authority that they intend to convert to Academy status. Palace Fields Primary originally indicated a conversion date of 1<sup>st</sup> May however revised this timeline at the end of April to 1<sup>st</sup> June. The Heath will also convert to Academy status on 1<sup>st</sup> June 2011. Charges for services provided by the Local Authority will be on a full cost recovery basis.

## 4.0 Performance Overview

The following information provides a synopsis of progress for both milestones and performance indicators across the key business areas that have been identified by each Directorate.

### Transforming Environments/Capital Projects

#### Key Objectives / milestones

Ref	Milestones	Q4 Progress
CFS5 (a)	Develop an integrated team around the family with a single point of access across a continuum of needs for all children and families in Runcorn/Widnes by March 2011.	
OPS4 (a)	Develop a viable capital strategy in light of the Buildings Schools for the Future decisions in Halton by December 2010.	
OPS4 (b)	To undertake a review of Primary School Provision in the Borough March 2011.	
CFS5 (b)	Refocus Children's Centres to be more targeted and supporting the work of the team around the family, in accordance with the action plan by March 2011	
OPS4 (c)	Completion of All Saints Upton and Our Lady Mother of the Saviour Primary Capital projects by March 2011.	
OPS3	Deliver world-class youth facilities to meet the criteria of the MyPlace fund by March 2011.	

#### Supporting Commentary

Progress has been made towards this theme, and most notably positive progress has been made in regards to:

CFS5(a) and (b): The Integrated Working Support Team for Runcorn was operational for October 2010 and operating as a single a single point of access for services. For Widnes, this was complete in Quarter 3 however we continue to work to extend the range of agencies and services that are accessing the service including enhancing links with adult services.



OPS4(a): Capital funding has been allocated to the LA for 12 months. The outcome of the James Review has yet to be announced. The Capital Repairs Programme has been agreed by Executive Board for 2011/12.

OPS4(b): The level of Primary places has been reviewed for the following academic year. There are sufficient primary and secondary places for September 2011.

OPS4(c): All Saints Upton was completed January 2011. The final phase of Our Lady Mother of the Saviour will be complete April 2011.

OPS3: CRMZ has been fully operational during quarter 4, with over 150 young people dropping in. The building is also used by a number of organisations and community groups delivering a range of structured programmes. Action for Children have now moved into CRMA with more organisations planned to move into the building in April 2011.

### Key Performance Indicators





Ref	Measure	09/10 Actual	10 / 11 Target	Q3	Current Progress	Direction of travel
<b><u>OPS LI4</u></b>	Percentage of milestones met in strategy	100%	100%	100%		

### Supporting Commentary

OPS LI4: Aiming for financial close for both schools (May 2011). Milestones amended in light of change to BSF.

## Safeguarding

### Key Objectives / milestones

Ref	Milestones	Q4 Progress
CFS2	To ensure the effective operation of the Safeguarding Unit and develop a service to independently scrutinise and review Children in Need planning by September 2010, in accordance with the project plan for the Unit.	
LAS5	Further promote Safeguarding through early intervention and prevention delivered through the team around the family (locality Services) by March 2011, in accordance with the action plan.	
OPS2 (a)	Continue to develop and re commence roll out of CareFirst6 in line with the project plan by April 2011.	
OPS2 (b)	Continue roll out of replacement IT devices to CYPD staff by April 2011 in accordance with the project plan.	

### Supporting Commentary

Progress has been made towards this theme, and most notably positive progress has been made in regards to:

CFS2: Independent reviews for Children in Need are now undertaken by the Independent reviewing managers. With a priority cohort of those cases open to Children's social care

for more than 26 weeks.

LAS5: Team around the family divisional managers have visited every school to make aware of the support available from Team around the family. That they can seek advice with Integrated Working Support Team for any issue that affects their pupils that do not require a statutory Social Care response. We are now monitoring the uptake of this service and schools and Common Assessment Framework (CAF) support workers are working with many schools to support those putting together CAF plans to their pupils.

Progress is not as expected for:

OPS2 (a): A Strategic CYP CareFirst 6 Project Board has been introduced and the CF6 Project has been re-established. Fortnightly ICS Development meetings are taking place with Social Care IT Development Team, Children's Social Care Managers and Practitioners working together to agree how the ICS forms will be developed and implemented within CF6. There are currently 20 out of 25 ICS forms used by the Children In Need Teams under development. It is anticipated that CareFirst 6 will start to be rolled out into the Child in Need Teams by the end of May 2011.

OPS2 (b): The roll out of CareFirst 6 into the Children In Need Teams is on track to start 6<sup>th</sup> June 2011. The Project Team has not been in a position to be able to propose an anticipated roll out date of April 2011. The initial estimate of end May 2011 has slipped due to work on the Safeguarding Inspection and has been rescheduled to provide for maximum user support whilst maintaining day to day support for other system users.

### Key Performance Indicators

Ref	Measure	09/10 Actual	10 / 11 Target	Q4	Current Progress	Direction of travel
NI 059	Percentage of Initial Assessments completed within 7 working days	80%	85%	78.4 % (prov)		
NI 060	Percentage of Core Assessment completed within 35 working days	93.7%	92.5%	88% (prov)		
NI 063	Stability of Children in Care: long term duration of placement (LAA)	69.6%	81.5%	85% (prov)		
LAS LI1	Percentage of relevant staff having attended Safeguarding Training	N/A	100%	N/A	Refer comment	N/A
OPS LI2	Number of teams rolled out on CF6/ICS	N/A	1	1		N/A
NI 111	First Time Entrants to Youth Justice System (LAA)	149	234	104 (Quarter 3 Final Figure)		
LAS LI9	Percentage of schools inspected by OFSTED in the quarter achieving good or outstanding for safeguarding.	N/A	100%	100%		

### Supporting Commentary

Progress has been made towards this theme, and most notably positive progress has been made in regards to:

NI063: There has been a significant improvement in performance. Additional foster care capacity, the introduction of Support Assistants within the foster care service, training for foster carers and residential staff and careful matching processes contributed to positive performance.

OPS LI2: The Intensive Support Team (IST) are currently live on CF6. It is anticipated that the roll out in CIN teams will start June 2011 this is on track to achieve this.

LAS LI9: There were five schools and one nursery inspected during the quarter. All settings achieved good or better for safeguarding.

NI111: This NI is measured by monitoring the rate of first time entrants to the Youth Justice System. Figures are provisional and sourced from the YOT Case Management System, Careworks. The official outturn will be released by the Ministry of Justice in October 2011 and is taken from the Police National Computer (PNC). In Halton during Q3 there have been 22 new entrants, making a cumulative total of 104 so far this year. The baseline (2007/08) was 249. This shows a significant reduction so far of 58.2% against a target of 6%, with only one quarter remaining. Quarter 4 data will not be available until mid May 2011.

LAS L1: Quarter 4 not available therefore Quarter 3 has been used as a proxy. Due to staff absence an accurate record of all training delivered can not be provided for this quarter. However refresher training was delivered on 30<sup>th</sup> March 2011.






Progress is not as expected for:

NI059: Completion of Initial assessments within 7 days remains challenging especially in light of an increased rate of referrals for 2010-11 compared with the previous year. The completion of IA's is closely monitored by the Divisional Manager and systems reviewed. The roll out of laptops has been completed to the Child in Need teams. The implementation of CareFirst6 will significantly reduce the burden of maintaining multiple systems. It must be noted that whilst the national indicator measures performance in 7 working days, Working Together guidance and OFSTED measure performance on 10 working days. Provisional data indicates performance on 10 working days currently at 88.3% at the end of Quarter 4.

NI60: This data is will be subject to final quality assurance processes and is likely to increase and be closer to target. It is also likely that there will be an increase in the actual number of Core Assessments completed this year (as there was last year), which will also impact on performance. This is a positive increase as it indicates that an increasing number of referrals are at the correct of level of need for children's social care intervention.

## Early Intervention

### Key Objectives / milestones

Ref	Milestones	Q4 Progress
CFS1	Review the impact of the team around the family (locality working) on demand for children's social care services by March 2011.	
CFS5 (a)	Implement recommendations from the CAF Review by March 2011.	
OPS2	Extend and deliver flexibly the free early years entitlement to 2, 3 and 4 year olds as per the Child Care Act 2006 by March 2011, in accordance with the action plan.	
OPS3 (a)	Improve young people's sexual health by reducing teenage conception through targeted services in the youth service by March 2011, as outlined in the action plan.	
OPS3 (b)	Improve young people's employability and reduce NEET through service delivery improvement by March 2011.	

### Supporting Commentary

Progress has been made towards this theme, and most notably positive progress has been made in regards to:

CFS1: Monitoring systems have been established to track cases where a CAF, supported by the Integrated Working Support Team (IWST), has progressed to Social Care Services. Social Care cases progressing down the level of need to CAF level are also being monitored. Pathways to access Team Around the Family (TAF) have been agreed, as too have pathways between TAF and Social Care services. Processes are beginning to embed and monitoring of consultations is becoming more effective. During this quarter, 9 cases open to IWST (Runcorn and Widnes) needed Social Care intervention: 4 had completed CAFs and 4 had been initiated. There is growing evidence of agencies contacting IWST for support and advice and an increasing number of active CAFs, all of which should have a positive impact on the demand for Social Care services.

CFS5 (a): The development of the Team around the Family model of early intervention continues to address all of the recommendations of the CAF review.









OPS2: This is now complete and in place to deliver flexibly free early years entitlement to the appropriate 2, 3 and 4 years olds.

OPS3(b): A Connexions Personal Advisor working within the Teenage Pregnancy Team has successfully linked young parents back into work, education and employment. The recent Care to Learn data has highlighted Halton as being the 2<sup>nd</sup> best performing authority across England for the engagement of Teen parents onto the programme. The proportion of teen parents engaged in suitable education, training or employment has increased from 31.8% in Quarter 3 2009 to 35.6% in Quarter 3 2010.

Progress is not as expected for:

OPS3 (a): A range of health services for young people, including sexual health, have been developed and these have been made more accessible. The implementation of six days a week provision across Runcorn has been delayed due to the unavailability of suitable premises. The VRMZ outreach bus is now fully operational and is engaging high numbers of young people. The service is providing information, advice and guidance to young people on positive sexual health across Halton at weekends and other identified times. The actual number of teenage conceptions increased slightly in 2009 by comparison to 2008. There is still much more to be done. We need to maintain efforts to reduce teenage pregnancy rates, making a vital contribution to Halton's strategy to reduce child poverty and health inequalities.

### Key Performance Indicators

Ref	Measure	09/10 Actual	10 / 11 Target	Q4	Current Progress	Direction of travel
CFS L18	Number of CAF's with plans and reviewed in a timely manner	N/A	Baseline established	127 (prov)	N/A	N/A
NI 053	Increase the prevalence of breastfeeding at 6-8 weeks from birth (LAA)	19.3%	23%	a) 18.38%		
NI 056	Reduce obesity among primary school age children in Year 6 (LAA) <i>Annual indicator next update Feb 2011</i>	22.4%	21.3%	21.6%		
NI 116	Children in poverty (proxy indicator: narrow gap between North West average and Halton for Percentage of families in receipt of out of work benefits) (LAA)	4.8% (2007)	4.6%	2.9% (latest 2008 data)		
NI 112	Under 18 conception rate (per thousand of the population)	52.6 per 1000 (Rolling Qtrly Average Rate Dec 2008)	21.3 per 1000 (Rolling Qtrly average.) -55% (Change from 1998)	58.9 Per 1000 (Rolling Qtrly average.) +25% (Change from 1998)		

### Supporting Commentary

Progress has been made towards this theme, and most notably positive progress has been made in regards to:

CFS L18: 127 live CAF's on the database. In this quarter there were 13 new CAF Assessments, 72 reviews and 25 new action plans.

NI116: Issues around the poverty indicator have prevented the indicator from being reported previously. Government Office North West were using data for the proportion of families claiming out of work benefits where there are children as a proxy measure for children in poverty.

The target adopted for the indicator is to reduce the gap between the Halton figure and the North West average from 5.7% (2007) to 4.6%. The gap has now been reduced to 2.9% based upon latest available actual data (2008) released from HMRC (Her Majesty's Revenue & Customs).

Progress is not as expected for:







NI053: Q3 has been updated and used as a proxy for Q4 which will not be available until the end of April 2011.

NI056: Halton reduced its Year 6 obesity rate in 2009/10 and it is expected this trend will continue. This is in contrast to the National and regional picture where obesity rates have increased. A comprehensive overweight and obesity programme is being rolled out across all primary schools. In addition we have the Passport for Health programme which works around nutrition, exercise and self esteem and leads to an award for older children. The teenage weight management programme is now embedded and early results are encouraging with 62% of teenagers reducing their BMI, 75% increasing their levels of physical activity and 100% eating more healthily.

NI112: Whilst performance published by ONS shows an increase in Halton's teenage conception rate at December 2009 as against the 2008 level, the number of conceptions has reduced in the last quarter – December 2009.

## Standards

### Key Objectives / milestones

Ref	Milestones	Q4 Progress
CSF5	Ensure the delivery of the full core offer in Children's Centres and Extended Services by October 2010 in accordance with the action plan.	
LAS1 (a)	Demonstrate improved performance at Early Years Foundation Stage and Primary attainment by quality assurance, ECER audits and the implementation of an Early Years Outcome Duty action plan by March 2011.	
LAS1 (b)	Review and evaluate systems for managing and supporting settings and schools at risk of local authority categorisation and reduce the number of schools in Ofsted categories by March 2011.	
LAS1 (c)	Work with schools to develop action plans to narrow the gap for young people to attain 5 A*-C GCSE including English and Maths by November 2010.	
LAS2	The Learning and Achievement service to evaluate their service providing a service proportionate to need, whilst supporting the most vulnerable children to achieve the best outcomes by March 2011.	
LAS3	Work with settings to encourage an increase in the numbers of employment, education or training by March 2011 in accordance with the action plan.	



## Supporting Commentary

All key milestones met for this theme as regards:

CSF5: Full core offer was achieved by July 2010

LAS1(a): In 2010 there was an improvement in the percentage of pupils gaining 78+ points or more 73.8% compared to 72.1% in 2009. The score for the lowest 20% improved to 60.7% from 59.7% and the % gap decreased to 29.4%. 26 settings have undertaken Early Childhood Environmental Rating Scale and Infant and Toddler Environmental Rating Scale (ECER's/ITER's) audits to date. EYFSP outcomes for 2011 will be reported post July.





LAS1(b): Halton's Strategy for Support and Intervention with Schools Causing Concern is due to be revised in line with the White Paper. The LA continues to use its powers of intervention, including the issuing of warning notices, and also undertakes school reviews as necessary. The Cross Service Monitoring Group (CSMG) provides a 'team around the school' approach and Single School Updates are held to support the planning of collaborative support for schools most in need. The outcome of SIP visits is currently fundamental to this process. There is currently 1 primary school in special measures. The most recent Ofsted monitoring report was very positive and it is anticipated that the school will come out of measures Summer 2011.

LAS1(c) 50% of pupils across the Authority attained this benchmark in 2010 – Halton's highest performance. This led to a 5 point rise on 2009 attainment. Free school meal pupils attainment has risen from 24% in 2009 to 30% in 2010. FSM attainment gap has narrowed to 26.4 points, down from 27.3 in 2009.

LAS2: We are within the second phase of supporting Sts Peter and Paul in developing their approach to vulnerable groups and have also been working with St Chad's this term, with support from National Strategies colleagues. A data mapping exercise has been undertaken with regard to vulnerable pupil data within the LA – this will now be reviewed and analysed with a view to ensuring that the data collected informs decision making and service delivery.

LAS3: The NEET Strategy Group continues to implement collaborative initiatives to increase the number of young people in employment, education or training. A monthly case conferencing meeting between providers and Connexions attempts to match hard to reach young people with learning opportunities. A similar group exists for NEET learners with specific vulnerable issues and personal barriers to learning.

## Key Performance Indicators

Ref	Measure	09/10 Actual	10 / 11 Target	Q4	Current Progress	Direction of travel
CFS LI7	Number of disabled children receiving short breaks	333	360	402 (Dec)		
NI 148	Percentage of Care Leavers in Employment, Education or Training	55.6%	72.5%	66.7%		

LAS LI3	Percentage of Early Years settings inspected by OFSTED in the quarter graded good or outstanding	63%	75%	64%		
LAS LI4	Percentage of settings achieving enhanced ICAN accreditation	14%	20%	37.5%		
LAS LI5	Percentage of schools involved in the Communication Language & Literacy Project	29%	90%	100%		
LAS LI7	Number of Early Childhood Environmental Rating Scales (ECERS) audits completed of settings	N/A	15	31		N/A
NI 82	Inequality gap in the achievement of level 2 qualification by age 19 ( <i>Annual indicator</i> ) Published March 2011	24% (2008/09)	51%	22% (2009/10)		
NI 081	Inequality gap in the achievement of level 3 qualification by age 19 ( <i>Annual indicator</i> ) Published March 2011	18% (2008/9)	16%	21% (2009/10)		
CYP1	Reduce the 13% gap in attainment of 5 A*-C GCSEs (incl. English and Maths) by 25% between those living in the worst 10% LSOA nationally and the Halton average in the three years to 2011 ( <i>Annual indicator</i> ) Published March 2011	13.1% gap  (Academic Year 2008/9)	9.75% gap	10%		
NI 117	Percentage of 16-18 year olds not in education, employment or training (proxy indicator: narrow gap between North West average and Halton for Percentage of families in receipt of out of work benefits) (LAA)	10.3%	7.7%	9.3% (Nov 2010 – Jan 2011)		
NI 079	Achievement of a level 2 qualification by the age of 19	66.8%	67%	74.8% (2009/10)		
NI 080	Achievement of a Level 3 qualification by the age of 19 ( <i>Annual indicator</i> ) Published March 2011	33.7%	42.2%	42.3% (2009/10)		

### Supporting Commentary

Progress has been made towards this theme, and most notably positive progress has been made in regards to:

CFS LI7: Figures last calculated end of December. Quarter 4 information available at end of April 2011.

LAS LI4: 21 accreditations have been awarded since the start of the project, 15 of these are at 'Supporting Communication Level'. 6 of these are at 'Enhancing Communication Level'.

LAS LI5: 15 schools are now submitting data (29%). Communication, Literacy and Language Development (CLLD) is now universal and a further 6 schools have expressed

an interest in having a CLLD lead.

LAS LI7: 31 settings audited in total, exceeding the target set.

NI079: The increase in 2009/10 recorded figure represents a 7.6% increase upon the 2009 figure and is the largest annual local authority increase nationally for this indicator. Further growth in this indicator is forecast next year with the 78% of the 2011 cohort having already secured a Level 2 qualification.

NI080: This 8.4% increase upon the 2009 recorded figure for this indicator represents the second largest annual local authority increase. Further growth in this indicator is forecast with large proportion of the 2011 cohort having already secured a Level 3 qualification

NI082: Annual increases in Level 2 achievement by age 19 of both FSM and non-FSM cohorts has led to a 2% reduction in the inequality gap, which currently stands at 22%.

Progress is not as expected for:

NI148: This figure shows a 17% increase on the previous year. Despite efforts to engage with them, 3 care leavers have remained persistently NEET, 1 due to health issues, 1 due to accommodation and custody issues and 1 by choice.


NI117: Work undertaken through the 14-19 Strategic Partnership such as a case-conferencing approach to NEET (where individual NEET learners are matched to possible vacancies) as well as more flexible start dates for provision within the borough has had a positive impact within this cohort. Improved tracking of learners through the September Guarantee group has helped with the reduction. Within the NEET cohort priority areas for 2011 are vulnerable groups and those age 18+. Latest monthly figures show a slight increase in 16-18 NEET.








LAS LI3: Group care (day nurseries, out of school care and pre-schools) good and better 70%. Childminders good and better 58%

NI081: 25% of pupils aged 19 in 2010 that were eligible for Free School Meals when in Year 11 achieved a Level 3 qualification. This is a 5% increase on the 2009 cohort. 46% of pupils aged 19 in 2010 that were not eligible for Free School Meals when in Year 11 achieved a Level 3 qualification. This is an 8% increase on the 2009 cohort. A higher percentage increase in the non-FSM cohort has led to a widening of the inequality gap.

## Managing Resources Effectively

### Key Objectives / milestones

Ref	Milestones	Q4 Progress
CFS3	<p>Implement and ensure the effectiveness of Children in Care Strategy in line with the invest to save and efficiencies agenda by March 2011 covering the following areas:</p> <ul style="list-style-type: none"> <li>• implementation of increased level of payments to Foster Carers by September 2010</li> <li>• Review current residential provision by September 2010.</li> </ul>	

CFS4	To improve services to care leavers through : <ul style="list-style-type: none"> <li>• Recruitment to 7 Apprenticeships within Halton Borough Council by March 2011.</li> <li>• Increased employment opportunities within Halton BC to 3 by March 2011.</li> <li>• Increase the semi independent accommodation provision for care leavers by 4 by March 2011.</li> </ul>	  
LAS1	To develop a proposal for School Improvement Services across the Learn Together Partnership November 2010 with the objective of creating and implementing a shared or trading service by March 2011.	
LAS3	Commission a range of quality post-16 provision (including SEN) in Halton to reduce the number of young people accessing provision outside the borough by March 2011.	
OPS1 (a)	Develop a virtual joint commissioning unit with the PCT by December 2010.	
OPS1 (b)	To determine the total resources available across the Children's Trust and develop a jointly agreed financial strategy for the Children's Trust in accordance with Total place March 2011.	

### Supporting Commentary

Progress has been made towards this theme, and most notably positive progress has been made in regards to:

CFS3: The increased level of payment to foster carers was implemented 1<sup>st</sup> September 2010. Residential provision has been reviewed and a redesign of services was concluded in March 2011 with the closure of a children's home and the development of supported accommodation for care leavers.

CFS4: 7 apprenticeships were recruited to in the year although only 3 remained in place as of 31<sup>st</sup> March 2011. A new apprenticeship scheme has been devised for the coming year which will offer opportunities to 4 young people. Semi independent accommodation provision has been increased by 4 units and a further 5 have been commissioned

LAS1: We are working in partnership with Warrington BC to develop a Traded Service for school improvement post September 2011. This will involve working with a private sector provider. The opportunity to share a range of services is being explored across the wider LTP. We intend to retain the statutory functions around schools causing concern and associated intervention so there is a need to guarantee some level of central support.

OPS1(a): Joint Commissioning meetings have been set for the next twelve months and work has now started to develop process and performance systems. A three day training programme was delivered by one PCT and one Local Authority Commissioner from within the team following their attendance at a Train the Trainers course. Action plans have now been developed to address the priorities that emerged from the training. Colleagues from St Helen's Local Authority also attended the 3 training days.

OPS1(b): Work is continuing to identify the funding available across the Children's Trust. Joint commissioning priorities have been agreed with the PCT. In addition, the opportunity to pool further resources is being explored.

LAS3: Evidence shows improvement to post-16 FE provision as per OFSTED inspection of Riverside College. HBC 14-19 team are working with Sixth Forms to raise standards. Provisional 2010 figures released by the DfE show Halton has made significant improvements in both Level 2 and Level 3 achievement by age 19.

Progress is more uncertain for:

CFS4: Only 1 care leaver had employment with the Council. A revised Care Leaver Employment Policy is now in place giving some preference to care leavers

### **Key Performance Indicators**

Ref	Measure	09/10 Actual	10 / 11 Target	Q4	Current Progress	Direction of travel
OPS LI1	Value of services commissioned using Joint planning and commissioning framework	£6.7m	£7.5m	Refer Comment		N/A

### **Supporting Commentary**




OPS LI1: Awaiting Year End Accounts to be finalised.

## 5.0 Financial Statement

The Directorate's quarter 4 financial statements will be prepared once the Council's year-end accounts have been finalised and will then be made available via the intranet by 30 June.




## Appendix- Explanation for Use of Symbols

Symbols are used in the following manner:

<b><u>Progress</u></b>		<b><u>Objective</u></b>	<b><u>Performance Indicator</u></b>
<b>Green</b>		Indicates that the <u>objective is on course to be achieved</u> within the appropriate timeframe.	<i>Indicates that the annual target <u>is on course to be achieved</u>.</i>
<b>Amber</b>		Indicates that it is <u>uncertain or too early to say at this stage</u> , whether the milestone/objective will be achieved within the appropriate timeframe.	<i>Indicates that it is <u>uncertain or too early to say at this stage</u> whether the annual target is on course to be achieved.</i>
<b>Red</b>		Indicates that it is <u>highly likely or certain</u> that the objective will not be achieved within the appropriate timeframe.	<i>Indicates that the target <u>will not be achieved</u> unless there is an intervention or remedial action taken.</i>

Direction of Travel Indicator

***Where possible performance measures will also identify a direction of travel using the following convention***

<b>Green</b>		<b><i>Indicates that</i></b> performance is better <b><i>as compared to the same period last year.</i></b>
<b>Amber</b>		<b><i>Indicates that</i></b> performance is the same <b><i>as compared to the same period last year.</i></b>
<b>Red</b>		<b><i>Indicates that</i></b> performance is worse <b><i>as compared to the same period last year.</i></b>
<b>N/A</b>		<b><i>Indicates that the measure cannot be compared to the same period last year.</i></b>

**REPORT TO:** Children, Young People & Families  
Policy and Performance Board

**DATE:** 23<sup>rd</sup> May 2011

**REPORTING OFFICER:** Strategic Director – Children & Enterprise

**SUBJECT:** Sustainable Community Strategy  
2010 – 11 Year-end progress report.

**WARDS:** Borough-wide

### **1.0 PURPOSE OF REPORT**

1.1 To provide information on the progress in achieving targets contained within the Sustainable Community Strategy for Halton.

### **2.0 RECOMMENDED THAT:**

- i. The report is noted
- ii. The Board considers whether it requires any further information concerning the actions taken to achieve the performance targets contained within Halton's 2006 – 11 Sustainable Community Strategy (SCS).

### **3.0 SUPPORTING INFORMATION**

3.1 The Sustainable Community Strategy, a central document for the Council and its partners, which provides an evidenced-based framework through which actions and shared performance targets can be developed and communicated.

3.2 The current Sustainable Community Strategy included targets which were also part of the Local Area Agreement (LAA). In October 2010 the coalition government announced the ending of government performance management of local authorities through LAAs. Nevertheless, the Council and its partners need to maintain some form of effective performance management framework to:-

- Measure progress towards our own objectives for the improvement of the quality of life in Halton.
- Meet the government's expectation that we will publish performance information.

3.3 Following extensive research and analysis and consultation with all stakeholder groups including Elected Members, partners and the local community and representative groups, a new SCS (2011 – 26) was approved by Council on 20<sup>th</sup> April 2011.



- 3.4 The new SCS will be accompanied by a separate 'living' 5 year delivery plan. This approach will provide sufficient flexibility to evolve as continuing changes within the public sector continue to emerge, for example the restructuring of the NHS and public health delivery, implementation of Local Economic Partnerships and the delivery of the 'localism' agenda.
- 3.5 Work is presently underway to determine a range of performance information that will allow the systematic monitoring of the progress being made in achieving desired community outcomes over time.
- 3.6 Attached as Appendix 1 is a report on progress of the SCS (2006-11) for the year ending 31<sup>st</sup> March 2011. This includes a summary of all indicators within the existing Sustainable Community Strategy and additional information for those specific indicators and targets that fall within the remit of this Policy and Performance Board.
- 3.7 In considering this report Members should be aware that:-
- a) The purpose of this report is to consolidate information on all measures and targets relevant to this PPB in order to provide a clear picture of progress.
  - b) As the requirement to undertake a centrally prescribed Place Survey has now ceased the development of a localised perception based methodology is currently underway with a likely implementation date of autumn 2011.

#### **4.0 CONCLUSION**

- 4.1 The Sustainable Community Strategy for Halton, and the performance measures and targets contained within it will remain central to the delivery of community outcomes. It is therefore important that we monitor progress and that Members are satisfied that adequate plans are in place to ensure that the Council and its partners achieve the improvement targets that have been agreed.

#### **5.0 POLICY IMPLICATIONS**

- 5.1 The Sustainable Community Strategy for Halton is central to our policy framework. It provides the primary vehicle through which the Council and its partners develop and communicate collaborative actions that will positively impact upon the communities of Halton.

#### **6.0 OTHER IMPLICATIONS**

- 6.1 The publication by Local Authorities of performance information is central to the coalition government's transparency agenda. This has been accompanied by a commitment to reduce top down performance management, with the pre-existing National Indicator Data Set (NIS),

being replaced from April 2011 with a single comprehensive list of all data that Local Authorities are required to provide to Central Government.

## **7.0 IMPLICATIONS FOR THE COUNCIL'S PRIORITIES**

7.1 This report deals directly with the delivery of the relevant strategic priority of the Council.

## **8.0 RISK ANALYSIS**

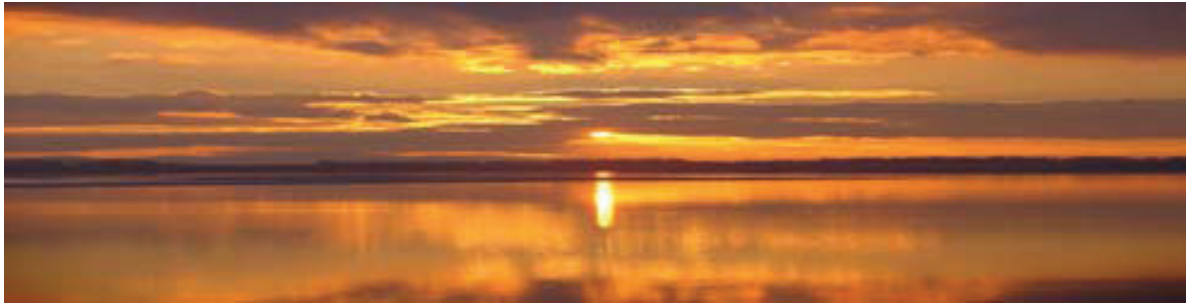
8.1 The key risk is a failure to improve the quality of life for Halton's residents in accordance with the objectives of the Sustainable Community Strategy. This risk can be mitigated thorough the regular reporting and review of progress and the development of appropriate actions where under-performance may occur.

## **9.0 EQUALITY AND DIVERSITY ISSUES**

9.1 One of the guiding principles of the Sustainable Community Strategy is to reduce inequalities in Halton.

## **10.0 LIST OF BACKGROUND PAPERS UNDER SECTION 100D OF THE LOCAL GOVERNMENT ACT 1972**

Document	Sustainable Community Strategy 2006 – 11
Place of Inspection	2 <sup>nd</sup> Floor, Municipal Building, Kingsway, Widnes
Contact Officer	Hazel Coen



# **The Sustainable Community**

## **Strategy for Halton**

**2006 - 2011**

### **Year -end Progress Report**

**01<sup>st</sup> April 2010 – 31<sup>st</sup> March 2011**







**Children & Young People**

**Policy & Performance Board**

<b>Document Contact (Halton Borough Council)</b>	Hazel Coen Divisional Manager, Performance & Improvement Municipal Buildings, Kingsway Widnes, Cheshire WA8 7QF <a href="mailto:hazel.coen@halton.gov.uk">hazel.coen@halton.gov.uk</a>
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











This report provides a summary of progress in relation to the achievement of targets within Halton's Sustainable Community Strategy 2006 - 2011.

The following symbols have been used to illustrate current performance as against the 2011 target and as against performance for the same period last year.















	Target is likely to be achieved or exceeded.		Current performance is better than this time last year
	The achievement of the target is uncertain at this stage		Current performance is the same as this time last year
	Target is highly unlikely to be / will not be achieved.		Current performance is worse than this time last year

## CHILDREN &amp; YOUNG PEOPLE

## Statutory Indicators





Page	NI	Descriptor	2010/11 Target	Direction of travel
	72	Increase Early years foundation stage attainment		
	73	Increase the proportion achieving level 4 at KS2 in both English and Maths		
	75	Increase the proportion achieving 5 A*-C GCSE's including English and Maths		
	87	Reduce Secondary school persistence absence rate		
	92	Reduce the Achievement Gap at Early Years Foundation Stage		
	93	Increase the proportion progressing by 2 levels at KS2 in English		
	94	Increase the proportion progressing by 2 levels at KS2 in Maths		
	99	Increase the proportion of children in care achieving level 4 at KS2 English		
	100	Increase the proportion of children in care achieving level 4 at KS2 Maths		
	101	Increase the proportion of children in care achieving 5 A*-C GCSE's		

## Non-statutory indicators

	56	Reduce obesity among primary school age children in Year 6		
	63	Increase the stability of placements of looked after children		
	80	Increase the Achievement of a Level 3 qualification at age 19		
	111	Reduce the number of First time entrants to Youth Justice System		
	112	Reduce the under 18 conception rate		
	115	Reduce substance misuse by young people	N/A	N/A
	116	Reduce the proportion of children in poverty		
	117	Reduce the number of 16 – 18 Year olds not in		



		education, training or employment		
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### Non Local Area Agreement Measures / Targets

Page	NI	Descriptor	2010/11 Target	Direction of travel
	CYP1	Reduce the 13% gap in attainment of 5 A*-C GCSEs (including English and Maths) by 25% between those living in the worst 10% LSOA nationally and the Halton average in the three years to 2011		
	48	Reduce the number of children and young people killed or seriously injured in road traffic accidents		
	199	Increase the children and young people's satisfaction with parks and play areas	N/A	N/A

## STATUTORY INDICATORS

### NI 72 Early years foundation stage attainment

Baseline (Year)	09 – 10 Actual	2011 Target	2010 – 11 Cumulative outturn data				Current Progress	Direction of Travel
			Q1	Q2	Q3	Q4		
43.9% (2007/8)	<b>46.9%</b> (Academic Year 2008/09)	52% (Academic Year 2009/10)	N/A	49.9% (provisional data)	N/A	50% (Validated data)		

### Data Commentary

Data provided is for validated data for the Academic Year 2009/10.

### General Performance Commentary

There has been a 3.1% increase in the percentage of children attaining this national indicator – i.e. the % of children scoring 6+ in *all* Personal Social Education Development (PSED) scales and *all* Communication, Language and Literacy (CLL) scales and the % with a total of 78 points or more. In 2010 the threshold target was 52%, actual attainment was 50%. Although adrift of target by 2%, this was 3.1% gain on 2009.

There continues to be a focus upon developing communication skills. A range of programmes are in place and Halton has been working with settings on the Every Child a Talker (ECAT) Project new for this academic year (2010 / 11). Whilst this has not yet impacted upon profile scores as the children are not yet reception age, the ECAT child observation data shows a decrease in the percentage of children at risk of delay with spoken language.

Whilst social skills are still the weakest area of language, it did see the greatest improvement in data from July to November. Talking also saw a reduction of 16% of children no longer at risk of delay and now are developmentally age appropriate. These weaker areas fit with the national data, although improvements are currently above national average.

Targets set were challenging in nature and determined in conjunction with National Strategies.

### Summary of key activities undertaken during the year

There continues to be a programme of activities on offer to practitioners in schools and settings all aimed to improve quality of provision in order to raise standards. This includes:

- EYFS Profile Moderation meetings each term
- Moderation visits in spring and Summer term
- Training for the 2 areas to be moderated this year (CLL and Creative Development)
- 3 day training for those new to reception year

Practitioners have been encouraged to attend relevant training eg. "I Can", Letters and Sounds, Story Baskets, Speech and Language Referral Workshop; Becoming a Reflective Practitioner; Engaging Boys; Becoming a Dynamic Leader, ECAT Clusters etc



Specific to ECAT:

- All ECAT settings are now using specific child observation monitoring tools to identify childrens' levels of language in the four key areas. (To date 929 children have been observed)
- Workshops will be delivered at the Child Minders Conference to link with child minders rolling out good practice and ECAT principles that can be used by child minders with their children
- Meetings are planned with Riverside College to provide training/information to be delivered to practitioners in training on childcare/health courses

The Early Years Outcome Duty Group continues to meet to plan and deliver a range of support for EYFS practitioners, specifically focused upon raising attainment and closing the gap.



**NI 73 Proportion achieving Level 4+ at KS2 in both English and Maths**

Baseline (Year)	09 – 10 Actual	2011 Target	2010 – 11 Cumulative outturn data				Current Progress	Direction of Travel
			Q1	Q2	Q3	Q4		
71.7% (2007/8)	<b>74%</b> (Academic Year 2008/9)	79% (Academic Year 2009/10)	N/A	76.9% (provisional)	N/A	77% (Validated)		

**Data Commentary**

Data provided is validated for the Academic Year 2009/10.

**General Performance Commentary**

Halton's attainment in English and Maths Level 4+ was 77%, an increase of 3% compared to 2009. Although 2% adrift of the Local Authority target, Halton's attainment in this key national indicator is now 3% higher than national performance (74%).



Given the gains made in 2010 and the upward trajectory it is anticipated that the performance will continue to improve, although performance has not met the challenging target set in conjunction with National Strategies. This will require continued targeted support for those schools that are currently not attaining the expected levels of attainment in both English and maths.

**Summary of key activities undertaken during the year**

In addition to consultant support in schools triggering intervention, a range of universally accessed development opportunities have been planned. These include:

- Training activities for teachers and teaching assistants in English and maths
- Targeted programmes including Every Child a Reader (ECAR), Every Child a Counter (ECAT) and continuation of the Communication, language and Literacy Development (CLLD)
- School Improvement Conference around Pupil Progress.

**NI 75 Proportion achieving 5 GCSEs including English and Maths**

Baseline (Year)	09 – 10 Actual	2011 Target	2010 – 11 Cumulative outturn data				Current Progress	Direction of Travel
			Q1	Q2	Q3	Q4		
41.1% (2007/8)	<b>44.6%</b> (Academic Year 2008/09)	52.3% (Academic Year 2010/11)	N/A	49.8% (Provisional)	N/A	49.8% (Validated)		

**Data Commentary**

The 49.8% is the reported figure for Halton LA based upon the latest release of data from the Department for Education (DfE).

The figure is based upon all pupils at the end of Key Stage 4 in Halton maintained Secondary and Special schools in the 2009/10 academic year.

**General Performance Commentary**

At 49.8%, this is an increase of 5.2% upon the 2009-10 figure and represents Halton's best performance in this indicator. However the reported figure is 2.5% adrift of the challenging Local Authority DfE target (52.3%). However, Halton exceeded its Fischer Family Trust D target for 2010 which was 49% (FFT D indicates expected attainment to fall within the top 25% for attainment).

**Summary of key activities undertaken during the year**

The focus remains on narrowing the gap for attainment especially for those who are eligible for free school meals.

Also to further establish Assessment for Learning. This is a coherent framework for assessment, in which evidence of learning can be gathered and interpreted to best meet the needs of learners, their parents and teachers, as well as school managers.



Assessing Pupil Progress (APP) in Maths and Science will be a priority area along with the continuing focus on English and Maths attainment and achievement especially at Key Stage 4.

New GCSE specifications from September 2010 included functional skills qualifications to give students the practical skills they need to get the most from life, learning and work.

For the first time, Halton now has two schools inspected as outstanding. In addition, none of the schools in Halton are below the floor targets.

NI 87

## Secondary school persistent absence rate

Baseline (Year)	09 – 10 Actual	2011 Target	2010 – 11 Cumulative outturn data				Current Progress	Direction of Travel
			Q1	Q2	Q3	Q4		
7.2% 2006/7	5.3% 2008/09	5.5%	N / A	6.26%	7.8%	4.6%		

**Data Commentary**

The data is taken from school attendance registers and is provisional until confirmed via school census returns.

**General Performance Commentary**



Outturn has met the target and represents a further decrease on previous reporting periods.

**Summary of key activities undertaken during the year**

Attendance and behaviour service will continue to support schools to manage persistent absence, and target support to schools where persistent absence is higher than national or local averages.

NI 92

## Achievement gap at early years foundation stage

Baseline (Year)	09 – 10 Actual	2011 Target	2010 – 11 Cumulative outturn data				Current Progress	Direction of Travel
			Q1	Q2	Q3	Q4		
33.8% (2007/8)	<b>31.4%</b> (Academic Year 2008/09)	27.66% (Academic Year 2009/10)	N/A	29.4% (Provisional)	N/A	28.8% (Validated)		

## Data Commentary

Data provided is validated for the Academic Year 2009/10.

## General Performance Commentary

This measures the % gap between the median point score and the average score of the lowest attaining 20% of the cohort at early years foundation stage. In 2010, this equalities target was 27.7% and actual gap was 28.8%. Although adrift of the target by 1.1%, the gap was narrowed by 2.6% from 2009.

Achievement in the 30% most deprived Super Output Areas has increased in Personal Social and Emotional Development, 71.3% compared to 68.6% in 2009, and in CLLD, 48.7% compared to 46.9% in 2009.

## Summary of key activities undertaken during the year



There are a range of training opportunities on offer to practitioners to further improve quality of provision and raise achievement, particularly for our most vulnerable children, examples include:

- CLLD Programme for targeted schools(15) early literacy- phonics, reading, writing
- Universal CLLD including bespoke training for Phonics, reading, writing
- Universal training re Systematic phonics
- Training for leaders and managers re Phase 1 Phonics
- Universal training re Early Literacy including systematic phonics
- Targeted cluster groups and support for calculating and writing( those schools where data is below the LA average)
- Parents meetings in targeted schools re Systematic Phonics/ Early Reading

The Early Years Outcome Duty Group continues to meet to plan and deliver a range of support for EYFS practitioners, specifically focused upon raising attainment and closing the gap.

NI 93

## Proportion progressing by two levels at KS2 in English

Baseline (Year)	09 – 10 Actual	2011 Target	2010 – 11 Cumulative outturn data				Current Progress	Direction of Travel
			Q1	Q2	Q3	Q4		
63.1% (2007/8)	<b>83%</b> (Academic Year 2008/09)	89% (Academic Year 2009/10)	N/A	<b>85.6%</b> (Provisional)	N/A	<b>85.6%</b> (Validated)		

**Data Commentary**

Data provided is validated for the Academic Year 2009/10.

**General Performance Commentary**

The 2010 data shows an increase in the percentage of pupils making the expected 2 levels of progress in English, compared to 2009. As a result of this 2.6% increase, Halton's progression rates (85.6%) are higher than the national (84%) progression rates, although 3.4% below the target set.

Given the gains made in 2010 and the upward trajectory it is anticipated that the performance will continue to improve, although performance has not met the challenging target set in conjunction with National Strategies. This will require continued targeted support for those schools that are currently not attaining the expected levels of attainment in both English and maths.

**Summary of key activities undertaken during the year**



In addition to consultant support in schools triggering intervention, a range of universally accessed development opportunities have been planned. These include:

- Training activities for teachers and teaching assistants
- Literacy subject leader cluster meetings
- More able writer clusters
- Every Child A Writer (ECAW) programme (targeted programme)

The ECAW programme involves close partnership between the LA lead and leading teachers in schools who provide support for receiving schools.

NI 94

## Proportion progressing by two levels at KS2 in Maths

Baseline (Year)	09 – 10 Actual	2011 Target	2010 – 11 Cumulative outturn data				Current Progress	Direction of Travel
			Q1	Q2	Q3	Q4		
61.4% (2007/8)	<b>83%</b> (Academic Year 2008/09)	87% (Academic Year 2009/10)	N/A	<b>85.6%</b> (Provisional)	N/A	<b>85.6%</b> (Validated)		

**Data Commentary**

Data provided is validated for the Academic Year 2009/10.

**General Performance Commentary**

The 2010 data shows an increase in the percentage of pupils making the expected 2 levels of progress in English, compared to 2009. As a result of this 2.6% increase, Halton's progression rates (85.6%) are higher than the national (84%) progression rates, although 1.4% below the target set.



Given the gains made in 2010 and the upward trajectory it is anticipated that the performance will continue to improve, although performance has not met the challenging target set in conjunction with National Strategies. This will require continued targeted support for those schools that are currently not attaining the expected levels of attainment in both English and Maths.

**Summary of key activities undertaken during the year**

In addition to consultant support in schools triggering intervention, a range of universally accessed development opportunities have been planned. These include:

- Training activities for teachers and teaching assistants
- Maths subject leader cluster meetings
- Maths conference in November focused on Problem Solving.

<b>NI 99</b>	<b>Proportion of Children in Care achieving Level 4 at KS2 in English</b>					
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Baseline (Year)	09 – 10 Actual	2011 Target	2010 – 11 Cumulative outturn data				Current Progress	Direction of Travel
			Q1	Q2	Q3	Q4		
100% (2007/8)	<b>50%</b>	55%		<b>45.5%</b> (Validated)				

### Data Commentary

Actual results - 45.5% CIC achieved L4+ in English. These results mean that Halton has not achieved the SaLT set by National Strategies for 2009-10 of 54% for English. Based on real intelligence and analysis undertaken at the time, this was flagged up as an extremely challenging stretch target for this cohort.

For those children who did not achieve in line with their predictions or attain L4+, further detailed analysis has not highlighted any previously unidentified significant issues that could have impacted on their performance.



### General Performance Commentary

This does represent a slight widening gap from last year's performance, whilst the trend over the past three years has remained fairly constant. However, it is important to note that each year's cohort numbers are very small and therefore not statistically significant.

### Summary of key activities undertaken during the year

Every child in care is able to access additional educational support if required and identified through the personal education plan. For example, this can be in the form of 1:1 subject specialist tuition or direct work undertaken by Education Support Workers around more general homework/coursework completion. The Education Support Service, as part of the virtual school for CIC, also run activities targeted at increasing young people's self esteem and employability skills. This targeted support will continue throughout the next academic year.

**NI 100 | Proportion of Children in Care achieving Level 4 at KS2 in Maths**

Baseline (Year)	09 – 10 Actual	2011 Target	2010 – 11 Cumulative outturn data				Current Progress	Direction of Travel
			Q1	Q2	Q3	Q4		
83% (2007/8)	<b>50%</b>	55%	-	<b>36.4%</b> (Validated)	-	-		

**Data Commentary**

Actual results for 2009-10 - 36.4% CIC achieved L4+ in Maths. These results mean that Halton has not achieved the SaLT set by National Strategies for 2009-10 of 54% for Maths. Based on real intelligence and analysis undertaken at the time, this was flagged up as an extremely challenging stretch target for this cohort.

For those children who did not achieve in line with their predictions or attain L4+, further detailed analysis has not highlighted any previously unidentified significant issues that could have impacted on their performance.

**General Performance Commentary**

This does represent a slight widening gap from last year's performance, whilst the trend over the past three years has remained fairly constant. However, it is important to note that each year's cohort numbers are very small and therefore not statistically significant.



**Summary of key activities undertaken during the year**

Every child in care is able to access additional educational support if required and identified through the personal education plan. For example, this can be in the form of 1:1 subject specialist tuition or direct work undertaken by Education Support Workers around more general homework/coursework completion. The Education Support Service, as part of the virtual school for CIC, also run activities targeted at increasing young people's self-esteem and employability skills. This targeted support will continue throughout the next academic year.



NI 101

## Proportion of Children in Care achieving 5 A\*-C GCSEs

Baseline (Year)	09 – 10 Actual	2011 Target	2010 – 11 Cumulative outturn data				Current Progress	Direction of Travel
			Q1	Q2	Q3	Q4		
12.5% (2007/8)	7.7%	22.5%	-	15% (Validated)	-	-		

**Data Commentary**

Actual performance for 2009-10 was 15%. These results mean that Halton has not achieved the SaLT set by National Strategies for 2009-10 of 24% for 5A\* - C including English and Maths. Based on real intelligence and analysis undertaken at the time, this was flagged up as a challenging stretch target for this cohort, and the results were significantly impacted upon by the changing personal circumstances of some of the young people predicted to achieve the required results.



**General Performance Commentary**

Comparison with last year's performance attainment has significantly improved. In addition, the attainment gap compared with all Halton young people has also narrowed from last year. The attainment trend for KS4, whilst erratic due to the small numbers, is also showing improvements.

**Summary of key activities undertaken during the year**

Every child in care is able to access additional educational support if required and identified through the personal education plan. For example, this can be in the form of 1:1 subject specialist tuition or direct work undertaken by Education Support Workers around more general homework/coursework completion. The Education Support Service, as part of the virtual school for CIC, also run activities targeted at increasing young people's self esteem and employability skills. This targeted support will continue throughout the next academic year.

**NI 56 Reduce obesity among primary school age children in Year 6**

Baseline (Year)	09 – 10 Actual	2011 Target	2010 – 11 Cumulative outturn data				Current Progress	Direction of Travel
			Q1	Q2	Q3	Q4		
22.4% (2008)	<b>21.7% (2009)</b>	21.3%	-	<b>21.7%</b>	-	<b>21.6%</b> Provisional 2011		

**Data Commentary**

Provisional results for the National Child Measurement Programme (NCMP) 2010/11 academic year have been received.

**General Performance Commentary**

Provisional results indicate that there has been little change from 2009/10 and 2010/11 academic years with only a slight decrease.

**Summary of key activities undertaken during the year**



A range of weight management activities are planned for school age children. The Fit 4 Life programme is now being incorporated into all schools to work with overweight as well as obese children. To enable the programme to become sustainable teachers, parents and staff are being trained in the key elements of diet, nutrition and exercise.

The extended school programme continues with a further four schools on board. Family cook and taste sessions are meeting their key performance indicators.

Passport for Health, which includes school staff, parents and children on healthy life styles training has started and will run throughout the year.

A new marketing approach has also been developed and delivered in schools to enable staff and pupils to refer into weight management services.

<b>NI 63</b>	<b>Increase the stability of placements for looked after children</b>					
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Baseline (Year)	09 – 10 Actual	2011 Target	2010 – 11 Cumulative outturn data				Current Progress	Direction of Travel
			Q1	Q2	Q3	Q4		
69% (2008)	<b>70.2%</b>	81.5%	<b>89%</b>	<b>88%</b>	<b>88%</b>	<b>85%</b>		

### Data Commentary

Provisional data has been provided in line with the SSDA903 Statutory Return. Validated data is expected to be confirmed in June 2011.



### General Performance Commentary

Performance has improved year on year to provide a significant improvement from the baseline year.

### Summary of key activities undertaken during the year

A number of factors contribute to the positive performance including; additional foster care and residential placements, improved matching of children with carers/placements, the introduction of support assistants within the foster care service, training and support for foster carers and residential staff, advice and support from specialist services such as CAMHS, completion of emotional well being screening on all children in care.

<b>NI 80</b>	<b>Increase the proportion of young people achieving a Level 3 qualification by the age of 19</b>				
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Baseline (Year)	09 – 10 Actual	2011 Target	2010 – 11 Cumulative outturn data				Current Progress	Direction of Travel
			Q1	Q2	Q3	Q4		
33.5% (2008)	<b>33.7%</b>	42.2%	-	-	-	<b>42.3%</b>		

### Data Commentary

Data for the indicator is based on the Fisher Family Trust matched administrative dataset for the academic year. The dataset is made up of PLASC (pupil level annual school census) data collected by DfE, ILR (individual learner record) data from The Data Service and exam results taken from awarding body data.

### General Performance Commentary



This 8.6% increase upon the 2009 recorded figure for this indicator represents the second largest annual local authority increase. Further growth in this indicator is forecast with large proportion of the 2011 cohort having already secured a Level 3 qualification.

### Summary of key activities undertaken during the year

In February 2010 Riverside College, the boroughs largest Further Education provider was inspected by Ofsted and rated as 'Good' with Outstanding features. This will have a positive impact on the indicator in the long term.

In addition Sixth Form action plans are being monitored and reviewed with providers as part of the Support & Challenge agenda.

<b>NI 111</b>	<b>Reduce the number of first time entrants aged 10-17 entering the Youth Justice System</b>
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Baseline (Year)	09 – 10 Actual	2011 Target	2010 – 11 Cumulative outturn data				Current Progress	Direction of Travel
			Q1	Q2	Q3	Q4		
249 (2007/8)	<b>149 (YOT) 174 (PNC)</b>	234	<b>44</b>	<b>82</b>	<b>104</b>	Not available		

### Data Commentary

Data is awaited for Quarter 4 in line with the end of year reporting for the Youth Offending Team in mid May.

The YOT continues to work through the Criminal Justice Board with the Police to minimise the variance in the YOT figures which are tracked quarterly, and the Police National Computer figures which are used in the annual target. Information included in this report is supplied by YOT.



### General Performance Commentary

Target is expected to be met based on performance to end of quarter 3.

### Summary of key activities undertaken / planned during the year

The YISP has ceased due to the funding period coming to an end. However the YOT has secured alternative funding for a further twelve months, which will provide two posts in the newly formed Halton Prevention Team. The team consists of 2 YOT Workers and two Fire Service Officers based at the CRMZ provision in Widnes. The YOT continues to operate the Divert Project which, alongside the Police diverts young people away from the Criminal Justice System. The Project targets those young people who have learning difficulties or mental health issues. Also, at the present time the YOT continues to deliver the Friday Night Reparation Project.

**NI 112      Reduce the under 18 conception rate by 55% by 2011 from the 1998 figure**

Baseline (Year)	09 – 10 Actual	2011 Target	2010 – 11 Cumulative outturn data				Current Progress	Direction of Travel
			Q1	Q2	Q3	Q4		
47.3 per 1000 in 1998	52.6 per1000 (Rolling Qtrly Average Rate Dec 2008)  +12%	21.3 per 1000 (Rolling Qtrly Average Rate)  -55%	55.8 per 1000 (Rolling Qtrly Average Rate March 2009) +18%	59.7 per 1000 (Rolling Qtrly Average Rate June 2009) +26%	64.4 per 1000 (Rolling Qtrly Average Rate Sept 2009) +36%	58.9 per 1000 (Rolling Qtrly Average Rate Dec 2009) +25%		

### Data Commentary

The latest verified data is from December 2009.

### General Performance Commentary

The rolling average quarterly teenage conception rate for 2009 (latest data) is 58.9 per 1000 girls aged 15-17 which represents 23 conceptions for this quarter. Halton is now 24.5% above the baseline figure of 47.3 per 1000 in 1998. Halton's overall increase in the last year was 12%. The rate increased from 52.6 in 2008 to 58.9 in 2009. However, in quarter 4 2009 Halton saw a reduction in the rate of conception.

This target appears highly stretched given that the England average rate is 38.2 per 1000 and the regional average was 43.7 at December 2009.

It should be noted that following the change in government and the demise of the National Indicator dataset targets will no longer be in relation to the 1998 baseline, and local areas will determine their own, more realistic targets in future.

### Summary of key activities undertaken during the year

The following key activities have been undertaken:

- Local sexual health service information have been made available through a range of locations including youth clubs, doctors, pharmacies, workplaces, nightclubs and other community settings
- Prevention is prioritised into the wider agenda including joint planning/commissioning and procurement frameworks
- Commissioning and performance arrangements have been further strengthened
- A variety of media resources have been used to promote sexual health services to young people such as text messaging and Facebook
- Encouraged parents and carers through Speakeasy and radio campaigns to talk with their children about relationships, sex and sexuality

- Offered sexual health awareness training to workers in community and health and social care settings
- Increased the number of sexual health clinics and made them young people focused.
- Ensured the VRMZ outreach bus provision is accessible to young people across Halton providing universal and targeted interventions
- Developed young person focused sexual health services that are more responsive and flexible and take into account the differing needs of young people.

<b>NI 115</b>	<b>Reduce the number of young people misusing substances</b>				
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Baseline (Year)	09 – 10 Actual	2011 Target	2010 – 11 Cumulative outturn data				Current Progress	Direction of Travel
			Q1	Q2	Q3	Q4		
12.6% (2008)	<b>12.3%</b>	9.8%	Refer comment				Refer Comment	

### Data Commentary

This indicator previously was measured through TellUs Survey data. The survey has now been abolished. The Council is currently considering other methods of tracking this indicator.

### General Performance Commentary

Whilst the rates of Substance Misuse have remained stable from 2008 to 2009 in England and the Northwest, Halton has seen an increase of 2.9% to 12.3%, placing Halton higher than the average for Northwest (11%) and England (9.8%).



### Summary of key activities undertaken during the year

Within Halton targeting of young people with substance misuse issues has been improved with more young people being able to access specialist services in identified hotspot areas. The delivery of targeted outreach/activities in identified wards has led to a reduction in youth nuisance calls related to substance misuse. The VRMZ outreach bus is routinely used and valued by young people engaged in interventions aimed at reducing substance misuse.

Alcohol and Substance misuse remains a key priority and has been identified as a priority for the Children and Families Commissioning Partnership Board.



**NI 116 Reduce the gap in the proportion of children in poverty**

Baseline (Year)	09 – 10 Actual	2011 Target	2010 – 11 Cumulative outturn data				Current Progress	Direction of Travel
			Q1	Q2	Q3	Q4		
5.7% (2007)	4.8%	4.6%	-	-	-	2.9%		

**Data Commentary**

Government Office North West have been using data for the proportion of families claiming out of work benefits where there are children as a proxy measure for children in poverty. The target adopted for this indicator is to reduce the gap between the Halton figure and the North West average from 5.7% in 2007 to 4.6%. No update received since Q2.

**General Performance Commentary**



Latest actual data released from Her Majesty's Revenue and Customs shows that the gap between Halton and the North West has narrowed to 2.9%.

**Summary of key activities undertaken / planned during the year**

A multi-agency working group has now been established and is currently drafting the Child and Family Poverty Strategy. This is expected to be published during Autumn 2011.

Work continues to be undertaken through a range of delivery mechanisms, such as Children's Centres, Halton People Into Jobs and Adult Learning and Skills Development, in order to alleviate the affects of child and family poverty.

<b>NI 117</b>	<b>Reduce the number of 16-18 year olds not in education, employment or training (NEET)</b>
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Baseline (Year)	09 – 10 Actual	2011 Target	2010 – 11 Cumulative outturn data				Current Progress	Direction of Travel
			Q1	Q2	Q3	Q4		
11.5% (2008)	<b>10.2%</b> (Nov 09- Jan 10 Avg Fig)	7.7%	-	<b>9.2%</b> (Snapshot @ Sept 10)	-	<b>9.3%</b> (Nov 10- Jan 11 Avg Fig)		

### Data Commentary

The 9.3% figure is the outturn of the indicator in line with the definition of the national indicator as an average of the November 2010 to January 2011 figures.

Future reporting is expected to be on a residency basis to ensure that Halton can benchmark appropriately against other local authorities.

### General Performance Commentary



Whilst performance has not met the target set, there has been a 4.2% point reduction over the past 12 months and is also a 2.2% point reduction on the baseline year of 2008.

### Summary of key activities undertaken during the year

Work undertaken through the 14-19 Strategic Partnership such as a case-conferencing approach to NEET (where individual NEET learners are matched to possible vacancies) as well as more flexible start dates for provision within the borough has had a positive impact within this cohort. Improved tracking of learners through the September Guarantee group has helped with the reduction.

Within the NEET cohort priority areas for 2011 are vulnerable groups and those age 18+. A vulnerable group task & finish group has been set up to take this forward.

**CYP 1** Reduce the 13% gap in attainment of 5 A\*-C GCSEs (including English and Maths) by 25% between those living in the worst 10% LSOAs nationally and the Halton average in the 3 years to 2011

Baseline (Year)	09 – 10 Actual	2011 Target	2010 – 11 Cumulative outturn data				Current Progress	Direction of Travel
			Q1	Q2	Q3	Q4		
Halton: 49% Worst 10% LSOAs: 36% (2008)	<b>13.1</b> (2009 Figure)	Gap no larger than 9.75%	-	-	-	<b>10% gap</b>		

### Data Commentary

2010 pupil level exam results data has been matched to those postcodes falling into the 'worst 10% LSOAs nationally'. Pupil results for the 5 A\*-C GCSEs (including English and Maths) are then aggregated to produce the 'worst 10% LSOA' figure. This is then compared to the overall Halton LA figure, and the difference is calculated.

### General Performance Commentary

Following the dip in performance (i.e. the gap widening) in 2009, the 2010 examination results have shown a significant closing of the gap to 10%. Meeting the target was especially challenging, as it comes in a year when overall attainment of 5 A\*-C GCSEs rose rather than fell.



### Summary of key activities undertaken during the year

This issue is frequently raised at meetings of secondary headteachers and other senior leaders in schools in order to keep the profile high. Gap data and strategies for narrowing the gap are shared and discussed.

Secondary Teaching and Learning Consultants work with Middle Leaders in all secondary schools to support them with devising and implementing action plans to narrow this gap.

Three targeted secondary schools are engaged with the LA in bespoke "Narrowing the Gap" projects based on a "team around the family" approach.

<b>NI 48</b>	<b>Reduce the number of children killed or seriously injured in road traffic accidents</b>
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Baseline (Year)	09 – 10 Actual	2011 Target	2010 – 11 Cumulative outturn data				Current Progress	Direction of Travel
			Q1	Q2	Q3	Q4		
29.5% (2007)	<b>0</b> (2009 calendar year)	0 (2011 calendar year)	-	-	<b>-3.8%</b>	-		

### Data Commentary

NI 48 measures the annual % change in the 3 year rolling average of children killed or seriously injured (KSI) in road traffic accidents. Good performance is indicated by a positive % change indicating a reduction in the number of KSI casualties.

The 2010 – 11 Cumulative outturn data figure provided above is calculated on the basis of the following casualty numbers to end of Q3 each year listed.

All 2010 = 10 (ie Q4 2009 and Q1 to Q3 inc in 2010)

All 2009 = 4

All 2008 = 11

All 2007 = 11

All 2006 = 4

So using NI48 definition, 'b' = 8.33 and 'a' = 8.66 and  $(a-b)*100/a = 3.8\%$  to end of December 2010.

NB. This indicator is unstable due to the very narrow numeric base on which it is calculated.

### General Performance Commentary

Progress has been made in reducing child deaths/serious casualties on Halton's roads but the data has a very narrow base causing large fluctuations in the value of NI48.

### Summary of key activities undertaken during the year

The large reductions in casualty and accident numbers in Halton have been achieved through the rigorous application of conventional traffic engineering methods backed by the latest available national guidance and supported by road safety education, training and publicity initiatives (RSETP).

The role the Council's road safety unit plays in educating and training children and adults and publicising road safety is invaluable and makes a significant contribution towards the prevention of accidents to children within the Borough, both while travelling to school and at other times.

Whilst RSETP can be specifically targeted towards children's needs, the lack of any correlation between deprivation and casualties requires that engineering local safety schemes will continue to be implemented on the basis of casualty concentrations and the viability of schemes to address specific issues.

The national Road Safety Strategy "Tomorrow's Roads – Safer for Everyone" in 2000 set out a framework for delivering road safety to help achieve its established long-term casualty reduction targets, which were easily reached in 2010. However, recent removal of the Road Safety Grant has led to a halving of road safety officer numbers and other government cuts have meant the abandonment of the Safe Routes to School programme with further staff losses. There has also been a reduction in the safety engineering staff. This area will continue to be closely monitored.

<b>NI 199</b>	<b>Increase children and young people's satisfaction with parks and play areas</b>
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Baseline (Year)	09 – 10 Actual	2011 Target	2010 – 11 Cumulative outturn data				Current Progress	Direction of Travel
			Q1	Q2	Q3	Q4		
39% (2008)	<b>52.1%</b> (Mid Year Actual)	42%	-	-	-	-	Refer comment	

### Data Commentary

This indicator previously was measured through TellUs Survey data. The survey has now been abolished. The Council is currently considering other methods of tracking this indicator.

### General Performance Commentary

N/A

### Summary of key activities undertaken / planned during the year

As part of the consultation work to be undertaken for the new Children and Young People's Plan for Halton from 2011, our parks and play areas will be an issue looked at with our young people and this information can be fed into a performance indicator in the future should this be appropriate.